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THE ECONOMIC IMPACTS OF THE PROCISUR PROGRAM:

AN INTERNATIONAL STUDY

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THE ECONOMIC IMPACTS OF THE PROCISUR PROGRAM: AN INTERNATIONAL STUDY

Abstract

The PROCISUR program installed in several Latin American countries in 1988 is designed to facilitate the exchange of agricultural scientific findings between member countries. This paper reports a statistical evaluation of the program's economic impact. The model utilized specifies that the "spill-in" of technology from one country to another is enhanced by the program. Statistical estimates confirm that the program did enhance spill-in of technology in all three commodity programs evaluated (corn, wheat and soybeans). The economic return to program investment, calculated from the estimates, was extraordinarily high indicating that programs of this type can be quite effective. THE ECONOMIC IMPACTS OF THE PROCISUR PROGRAM: AN INTERNATIONAL STUDY

I. Introduction

The PROCISUR (Programa Cooperativo de Investigacion Agricola del Cono Sur) program agreement was signed in 1978 by the countries of Argentina, Bolivia, Brazil, Chile, Paraguay and Uruguay. Funding for the program was provided by the Inter-American Development Bank (IADB), by the Inter-American Institute for Cooperation in Agriculture (IICA), and by the participating countries. The original stated purposes of PROCISUR were as follows:

- the strengthening and consolidation of creative research;

- the cooperation in technology transfer from other countries and international agricultural research centers;

- the support in adaptive research efforts;

- the intensification of the interchange of knowledge, experience and information, among the participating countries;

- the cooperation in the search of solutions to common problems.

The administration of the program was the responsibility of IICA and the implementation of the program was assigned to the following agencies in each country:

INTA - Instituto Nacional de Tecnologia Agropecuaria - Argentina
IBTA - Instituto Boliviano de Tecnologia Agropecuaria - Bolivia.
EMBRAPA - Empresa Brasileira de Pesquisa Agropecuaria - Brazil
INIA - Instituto de Investigaciones Agropecuarias - Chile
DIEAF - Direccion de Invest. y Extension Agrop. y Florestal - Paraguay
CIAAB - Centro Invest. Agricolas Alberto Boerger - Uruguay

The implementation of the program started in 1980, with emphasis on research cooperation for corn, wheat, soybeans and beef cattle. Starting in 1984, a second stage of PROCISUR, (IICA/BID/PROCISUR), was implemented. In this new stage, training activities and reciprocal cooperation arrangements were emphasized, with the addition of winter cereals, summer cereals, oilseeds, and cattle as program areas. The main programs in PROCISUR are:

Production Systems Information and Documentation Technology Transfer Training Communication Administration

PROCISUR is thus a program of scientific exchange between member countries. It supports observation travel, scientific consultancy, participation in scientific meetings and post-graduate training. It has also facilitated the exchange of genetic materials. Its role is primarily to <u>enhance</u> the national agricultural research programs in member countries in facilitating the "spill-in" of research contributions from other countries. It is not intended to be an independent research program. This "spill-in" enhancement effect on national programs will differ according to the relative strength of the national research programs in member countries.

In this paper we develop an analysis of the production data and an evaluation of the PROCISUR program as it affects productivity change in wheat, maize, and soybean production in the member countries since the inception of the program in 1978.¹ We also undertake economic analysis of the benefits of the PROCISUR program in this paper and compare this analysis with other studies in Latin America.

Our analysis requires the development of a statistical model designed to capture the enhancement features of the PROCISUR program as well as accounting

for the simultaneity between PROCISUR investment decisions and productivity change and national research programs strengths in the respective countries.² An application of the model for the three major commodity programs in PROCISUR; wheat, maize and soybeans, is developed and reported.

Section II of this report summarizes PROCISUR activities relevant to the three commodities. Section III presents the methodology utilized and reports a summary of the data. Section IV presents a summary of the estimates of model parameters. The concluding section interprets the estimates in terms of returns to investments.

II. PROCISUR Activities: A Summary

Most PROCISUR activities can be associated with a receiving and a sending country. They can further be classified according to whether they are oriented to wheat, maize, soybeans, or to general support activities.

The following describes the distinction between sending and receiving countries or regions for ten types of activities supported by PROCISUR:

Support for scientific observation travel from country A to country B.
 (A is the receiving country, B the sending country.)

2. Support for participation in congresses and seminars by scientists from country A but hosted by country B. (A is the receiving country.) All countries are sending countries if it is an international seminar. (B is the sending country if it is a national seminar.)

3. Support for administrative and technical assistance by scientists from country A in country B. (A is the sending country, B the receiving country.)

4. Support for administrative and technical assistance and support by scientists from non-member countries and international centers in country A.(A is the receiving country.)

5. Support for post graduate courses by researchers from country A in

country B or a non-member country. (A is the receiving country.)

6. Support for scientific consultants from country A to work in country B.(B is the receiving country.)

7. Support for scientific consultants from non-member countries to work in country A. (A is the receiving country.)

8. Support for scientific consultants from International Agricultural Research Centers to work in country A. (A is the receiving country.)

9. Support for attendance and participation in technical meetings held in country A. (B is the receiving country.)

10. Support for attendance in technical courses in country A by researchers from country B. (B is the receiving country.)

Some examples will be useful to illustrate the nature of the PROCISUR program. In the PROCISUR corn program, the breeding component of PROCISUR involved a joint program with member countries. The program was successful in the release of several new varieties, including "Compuesto Cono Sur I", from grains of the "flint" class, of high quality (orange coloring). This composite grain was obtained from a recombination of eight different germplasms from Brazil, Uruguay, Paraguay, Bolivia, Chile and Argentina. A convergentdivergent selection method was applied in southern Brazil, Uruguay, Paraguay and Argentina to facilitate the development of the variety.

In the wheat program, a typical example of a PROCISUR contribution to member countries occurred in Brazil. The southern cone yield trials (ERCOS), take place in several locations in the member countries, and the Chilean variety ONDE INIA had the highest yields (6.1 tons/ha) in a trial performed in Brasilia-DF. With some local adaptations, this variety will soon be recommended for the whole of central Brazil.

Brazil is actively engaged in assisting the Argentinian, Paraguayan and Bolivian soybean programs, via PROCISUR. Emphasis is given on the Brazilian

integrated pest management control system, and on Brazilian soybean germplasm. The variety CARCARANA INTA (Argentina), for example, has Brazilian germplasm provided through the program. The variety DOKO, from Brazil, is now the most widely planted variety in Bolivian agriculture. Paraguay soybeans technology was brought from Brazil and most of the local producers are Brazilians.

Table 1 summarizes the expenditure of roughly 1.7 million dollars on the 10 activities noted above for the 1980-1987 period. Note that these expenditures cover only the specific activities associated with the three study commodities plus activities that are related to all three commodities.³ No overhead or administrative expenditures are included. If administrative costs are taken into account these PROCISUR expenditures represent approximately <u>one percent</u> of national agricultural research expenditures on these three commodities over the period since 1980.⁴

The data show that each member country is a significant recipient of PROCISUR activities. Only Brazil sends more than it receives. Bolivia and Paraguay are significant recipients of activities but are not sending countries. International sources (primarily CIMMYT and CIAT) constitute 31 percent of all sources. Brazil accounts for 33 percent of all sources (and 22 percent of all recipients). Thus the program has an "equalizing" effect in that the smaller countries with the least developed national research systems are significant recipient countries even though they are not sending countries. III. Methods and Data

A. <u>Methods</u>

The methods utilized in this study require an extension of standard productivity decomposition methods in two dimensions. First, the PROCISUR investments must be modeled as being responsive to conditions in both sending and receiving regions and thus simultaneously determined with productivity

| Sending | | | Rece | iving Coun | try | | |
|-----------------------|------------------|---------------|----------------|--------------|----------|--------------|----------------|
| Country | <u>Argentina</u> | <u>Brazil</u> | <u>Bolivia</u> | <u>Chile</u> | Paraquay | Uruquay | Total |
| T Maina | | | | | | | |
| 1. <u>Maize</u> | _ | 17067 | 11410 | 7641 | 9505 | E204 4 | 51015 |
| Argenciia | - | T/00/ | 11418 | 7041 | 26654 | 11240 | 04477 |
| Chilo | 20313 | 2102 | 22403 | 5650 | 20004 | 1400 | 7615 |
| Umanau | 2002 | 2192 | 750 | 4190 | 735 | 1400 | 16506 |
| Intornational | 24254 | 4000 | 10500 | 4190 | 60010 | 249 | 145606 |
| Themacional | 54254 | 10201 | 10500 | 24527 | 106600 | 340 10416 | 216120 |
| TOLAL MALLE | 08840 | 39400 | 4/289 | 34527 | 100092 | 10410 | 210122 |
| II. <u>Soybeans</u> | | | | | | | |
| Argentina | - | 13691 | 14620 | 4371 | 2164 | 4999 | 39845 |
| Brazil | 51128 | - | 24276 | 18846 | 36581 | 15476 | 146307 |
| Chile | 2354 | 5110 | 842 | - | 1718 | | 10024 |
| Uruquay | 2745 | 9895 | 350 | 2970 | 2538 | - | 18498 |
| International | 20145 | 30982 | 3876 | 4263 | 2801 | 7428 | 69495 |
| <u>Total Soybeans</u> | 76372 | 59678 | 43964 | 30450 | 45802 | 27903 | 284169 |
| TTT. Wheat | | | | | | | |
| Amentina | - | 15581 | 11054 | 18341 | 12973 | 10652 | 68601 |
| Brazil | 28153 | _ | 28261 | 42700 | 35314 | 27041 | 161469 |
| Chile | 12396 | 33148 | 10341 | _ | 10071 | 13969 | 79925 |
| Uruquay | 457 | 10858 | 4134 | 9316 | 3304 | - | 28069 |
| International | 16335 | 97504 | 18081 | 43698 | 9378 | 30788 | 215784 |
| Total Wheat | 57798 | 157091 | 71871 | 114055 | 71040 | 82450 | 553848 |
| | | | | | | | |
| Amontina | _ | 31946 | 11503 | 22062 | 9566 | 15310 | 91296 |
| Brazil | 52101 | 21940 | 26744 | 12102 | 16291 | 4096 | 152420 |
| Chilo | 20256 | 22861 | 1010/ | 45190 | 10201 | 24090 | 117613 |
| | 20000 | 33004 | 27266 | 20253 | 15563 | 24207 | 144124 |
| Trtomational | T0000 | 40030 067F | 37300 | 20355 | 1602 | _ | 18000 |
| Tirechartonar | - | 120521 | 102421 | 4097 | £2/12/ | 43702 | 20000 20000 |
| TOLAL General | 69/63 | TZCOZT | 100431 | 30010 | 02434 | 43702 | 92940I |
| V. <u>Total</u> | 292773 | 376690 | 271555 | 277624 | 285968 | 172471 | 1677717 |

Table 1: PROCISUR Activities 1980-1987

growth. Second the PROCISUR activities must be modeled as <u>enhancing</u> national research programs.

Consider the basic productivity decomposition model:

(1) $P = F(R^{N}, R^{S}, H, W, I, e)$ it it it it it it it it

where P_{it} is an index of productivity. This may be an index of output per unit of total input. (i.e., "Total Factor Productivity" index) or an index of output per hectare, (a "Partial Factor productivity" index). It is measured for region i and for different time periods.

 R_{it}^{N} is a research "stock" variable constructed from past expenditures on research directed toward improving P_{it} for the region for which P_{it} is measured (i.e., region i). Timing weights are used in the construction of R_{it}^{N} .⁵

 R_{it}^{S} is a similar research "stock" variable constructed from past expenditures on research directed toward improving P_{jt} in other regions but where those improvements may potentially "spill-in" to region i.

 H_{it} is a measure(s) of the human capital skills of farmers in region i. This may also include measures of extension services.

 W_{it} is a weather index measuring weather effects in region i, time t.

Iit is a measure(s) of public sector infrastructure investments in region
i, time t.

e_{it} is an error term.

Equation (1) is often estimated in logarithmic form with cross-section and time series data.

The most critical specification issue for the PROCISUR analysis is the specification of the spill-in variable(s) R_{it}^S . The spill-in of technology is relevant to regions even where a local research program exists. It is also relevant when the receiving region is in a different country from

the origin region. Indeed it is this spill-in that the PROCISUR program seeks to facilitate.

Spill-in of technology can be considered to be of three basic types:

<u>Direct</u> - as when the technology originating in region A is directly adopted in region B.

<u>Semi-direct</u> - as when the technology originating in region A is modified or adapted by the research program in region B to be better suited to the conditions in B.

Indirect (or Germplasmic)-as when the research and technical discoveries originating in region A enhance and stimulate the technological research undertaken in region B. This can be thought of as "germplasm" spill-in when the term germplasm is broadly defined to include biological, mechanical and intellectual materials that serve as parents to the further development of materials.

The PROCISUR program does not support the development of the origin technology or germplasm but is designed to facilitate and enhance more international spill-in, chiefly of the indirect type. Thus if we are to measure its impact we require international data and we require an interaction specification to test for a PROCISUR impact. We have the further econometric problem that the PROCISUR activities might be responsive to productivity changes and thus be endogenous in the model. Simultaneous equations estimates will be required to deal with this problem. Finally, we also have to deal with the fact that geo-climate factors affect spill-in (and spill-out) and these must be taken into account.

Our procedure entails defining three research variables: R_{it}^N, R_{it}^S as SP. discussed above and an additional PROCISUR enhancement variable, R_{it}

The first variable, R_{it}^N , is the research stock variable where the research activities are directed toward improving productivity in region i:

(2)
$$R_{it}^{N} = \sum_{\ell} W_{t-\ell} r_{i,t-\ell}$$

Where the $W_{t-\ell}$ are time weights reflecting the time relationship between research expenditure, $r_{i,t-\ell}$ and productivity. Research conducted in time t typically will not have an immediate impact on productivity. Many research projects do not have impacts for several years (some never do). These timing weights have been estimated in other studies (e.g., da Cruz and Evenson, 1989). Based on these other estimates they are taken to be:

This procedure effectively creates a research stock where the service flow creating productivity gains from that stock may be considered to be constant over time.

The second variable, R_{it}^S , is the basic spill-in variable. It is defined as:

(3)
$$R_{it}^{S} = \sum_{j} G_{ij}^{\alpha} R_{jt}^{N}$$

where the R_{jt}^{N} are research stocks (defined as in (2)) directed toward region j, but which can potentially spill-in to region i. The G_{ij}^{α} are geo-climate spill-in weights measuring the proportionate value

of research in region j to productivity enhancement in region i via direct, semi-direct and indirect spill-in. These weights are estimated in three steps (see below). They are designed to adjust for geo-climate impediments to technology spill-in.

The third variable is the PROCISUR enhancement variable. It is defined as:

(4)
$$R_{it}^{SP} = \sum_{j} G_{ij}^{\alpha} R_{jt}^{N} PR_{ijt}$$

where the G_{ij}^{α} and R_{jt}^{N} are defined above. The PR_{ijt} are the cumulated (to time t) expenditures on PROCISUR activities where i is the receiving region and j is the sending region. Thus R_{it}^{SP} is an interaction variable designed to test whether PROCISUR activities increase or enhance the value of spill-in research. It is defined with respect to sending and receiving regions. (See below for a further discussion.) (Note that since the R_{it}^{S} variable is also included in the regression this variable picks up the PROCISUR enhancement effect.)

It can be reasonably argued that the time lag inherent in the $W_{t-\ell}$ weights effectively creates a "recursive" structure between the research spending variables and productivity change. Since it takes time before research affects productivity, the current research stock is unlikely to be influenced by current productivity change. It cannot be argued, however, that the PROCISUR activities do not respond to the perceived <u>opportunities</u> for research enhancement. We would expect that PROCISUR activities, PR_{ij} , would respond positively to the past productivity performance in region j and negatively to the current research capacity in region i. Accordingly the R_{it}^{SP} variable should be treated as an endogenous variable in a simultaneous system with equation (1). We thus have the following two equation system that we will estimate using Zellner's SUR procedure.

(5)
$$P_{it} = f(R_{it}, R_{it}, R_{it}, W_{it}, I_{it})$$

(6)
$$R_{it}^{SP} = f(R_{it}^{N*}, P_{jt}^{*}, I_{it})$$

where P_{it}^{*} is defined as $\sum_{G_{ij}P_{jt}} P_{jt}$, * indicates lagged values. B. <u>Data and Variable Definitions</u>

Data have been assembled from a number of sources for 14 regions for the 1966-87 period. The regions included 6 states in Brazil (Mato Grosso, Minas Gerais, Parana, Sao Paulo, Santa Catarina and Rio Grande do Sul), 4 states in Argentina (Buenos Aires, LaPampa, Cordoba and Santa Fe), Bolivia, Chile, Paraguay and Uruguay. Table 2 reports variable definitions. Note that we have used a logarithmic specification. This is a general and flexible functional form.

Table 3 reports comparative mean values for the key research and extension variables for alternative groupings of states (regions). These data show that PROCISUR impacts have been highest for other countries and lowest for Brazil. (This is defined as the ratio R_{it/R_it}^{SP} .)

C. Estimation of the G_{ij}^{α} Spill-in Weights.

The estimation of the G^{α}_{ij} is weights actually entailed 3 steps:

Step 1. Establishing Geo-climate Region Relationships.

Appendix 1 provides the geo-climate classification and a map of geo-climate regions by Papadakis (1975). This classification is the most detailed available with international coverage. The relevant geo-climate regions for the PROCISUR states include 1.2, 1.4, 1.9, 2.4, 4.1, 4.3, 3.8, 5.7, 5.1, 7.1, 5.3, 6.2, and 6.3. A ratio of relative productivity between each pair of regions was constructed based on the geo-climate "distance" between the

Table 2: Variable Definitions: PROCISUR Analysis

I. Endogenous Variables

LIYIELD: Natural logarithm of the commodity yield index. For each region or state and commodity this index was constructed as the ratio of yield in year t to the 1966-70 average yield. Thus regional differences in the 1966-70 average yields are not incorporated in this index.

LPRNGHI: Natural logarithm of the PROCISUR spill-in research stock (see equation 4). This is the PROCISUR enhancement variable (see below for estimation of the G_{ij} weights). PROCISUR data include the cumulated commodity data plus the general data (see Table 1).

II. Exogenous Variables (1 indicates that the variable is included in LIYIELD equation, 2 that it is included in the LPRNGHI equation)

(1) LCRESEXP: Natural logarithm of the states research stock, R_{it}^{N} (see equation 2). This variable is constructed from research expenditures in the state.

(1) LRNGHI: Natural logarithm of the spill-in research stock, R_{it}^{S} , (see equation 3). This is the basic spill-in research stock (see below for estimation of the G_{ij} weights.

(1) LSRNR: LCRESEXP times R_{it}^{S} the spill-in research stock.

(1) LEXTA: Natural logarithm of field extension staff (for all crops) per hectare of cultivated land. The time weights are .25 for l = 0, .5 for l = 1, .25 for l = 2, 0 for l greater than 2).

(1) LRESEX: LCRESEXP times the extension stock.

(2) LSTRESA: The average of LCRESEXP for periods t-1, t-2, t-3, and t-4.

(2) LNYIELDA: Natural logarithm of the spill-in in weighted yield index averaged for periods t-1, t-2, t-3 and t-4. Defined as:

$\sum_{j} G_{ij}^{\alpha} Y_{jt}^{*}$

(2) YEAR: A time variable, 1966, 1964, etc.

(1) GOOD, POOR, BAD: Dummy variables for weather effects: GOOD = 1 if yields are more than 1-1/2 standard deviations above trend. POOR = 1 if yields are from 1-1/2 to 2 standard deviations below trend. BAD = 1 if yields are more than 2 standard deviations below trend.

(1, 2) BRMT, BRMG --- Bolivia: Dummy variables for states.

| | <u>Brazil</u> | <u>Argentina</u> | <u>Others</u> | <u>A11</u> |
|---|---------------------------------|---------------------------------|---------------------------------|---------------------------------|
| I. <u>Maize</u> | | | | |
| State Research Stock Neighbors Research Stock State Extension PROCISUR | 702 15,249 .0009 392 | 1,995 • 8,905 .029 513 | 7,445 11,150 .37 933 | 2,257 12,452 .070 523 |
| II. <u>Wheat</u> | | | | |
| State Research Stock Neighbors Research Stock State Extension PROCISUR | 1,550 23,239 .0009 782 | 2,633 15,543 .03 1,059 | 5,911 17,249 .32 1,586 | 3,105 19,329 .10 1,091 |
| III. <u>Soybeans</u> | | | | |
| State Research Stock Neighbors Research Sock State Extension PROCISUR | 1,825 19,339 .0009 294 | 2,202 11,493 .03 1,856 | 5,093 16,166 .25 1,435 | 2,736 16,584 .070 970 |

Table 3: Comparative Means: PROCISUR Data

regions. For example between regions 1.2 and 1.4 the ratio was .9, between 1.2 and 2.4 it was judged to be .8, between 1.2 and 6.2 it was judged to be only .1. These relative ratios were thus constructed for all geo-climate region pairs.

Step 2: Conversion to state G_{ij} ratios.

For each commodity the distribution of acreage within a state was determined. The proportions were then used as weights in state i to determine the relative spill-in potential weight G_{ij} from state j.

State 3. Estimating α .

This entailed a simple iteration where α was alternatively set equal to 1, 2 and 3. Table 4 reports R² values for the first equation and for the SUR system for alternative α 's. For all three commodities the $\alpha = 1$ weights were estimated to be the appropriate weights. These estimated G_{ij}^{α} weights between regions for maize are reported in Table 5.⁶

IV. Model Estimates

Table 6 summarizes estimates of the key parameters of the model for the third stage simultaneous equations estimates for pooled data for all 14 states and for the 6 Brazilian states. Appendix 2 reports the full set of regressions on which the summary is based.

Table 6 does not report estimates for the second equation in the system. Reference to Appendix 2, however, will show that in all cases the expected relationship between PROCISUR inputs and the key predicting variables is borne out. The sign on the lagged state research variable, LSTRESA, is always negative. The sign of the lagged productivity variable, LNYIELDA is always positive. All coefficients are statistically significant. This indicates that, as expected, PROCISUR activities repond positively to spill-in potential as measured by the productivity performance of spill-in geo-climate neighbors. These activities also respond positively to low research capacity in the

| | Mai | ze | Whe | at | So | <u>y</u> |
|--------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
| α | R ² (1) | R ² (S) | R ² (1) | R ² (S) | R ² (1) | R ² (S) |
| $\alpha = 1$ | .5987 | .7374 | .7215 | .6910 | .7438 | .7098 |
| $\alpha = 2$ | .5015 | .7238 | .7012 | .6922 | .7429 | .7202 |
| $\alpha = 3$ | .4377 | .7044 | .6735 | .6878 | .7351 | .7177 |

Table 4: PARAMETER ESTIMATES

Notes: $R^2(1)$ is the R^2 for equation (1)

 $R^2(S)$ is the R^2 for the system

| Receiving <u>Region</u> | | | | | | | Send | ing Pegi | on | | | | | |
|--|----------------------------------|---------------------------|----------------------|---------------------|--------------------------|--------------------------------|------------------------|--------------------|----------------|--------------------|----------------|--------------|----------|----------------|
| | | | Br | azil | | | | Arge | ntina | | | | | |
| <u>Brazil</u> | Mato <u>Groso</u> | Minas <u>Gerias</u> | <u>Parana</u> | Sao <u>Paulo</u> | Santa <u>Caterina</u> | Rio Grande <u>de Sul</u> | Buenos <u>Aires</u> | La <u>Pampa</u> | <u>Cordoba</u> | Santa <u>Fe</u> | <u>Bolivia</u> | <u>Chile</u> | Paraquay | <u>Uruquay</u> |
| Mato Groso Minas Gerias Parana Sao Paulo Santa Caterina Rio Grande de Sul | 1 .8 .5 .55 .6 .6 | 1 .5 .5 .8 .8 | 1 .55 .8 .8 | 1 .7 .7 | 1 1.0 | 1 | | | | | | | | |
| <u>Argentina</u> Buenos Aires La Pampa Cordoba | .2 .1 .2 | .2 .2 .4 | .3 .2 .3 | .25 .15 .35 | .3 .3 .6 | .3 .3 .6 | 1 .6 .8 | 1.8 | 1 | - | | | | 16 |
| Bolivia | .3 1.0 | .3 | •4 •5 | .3 .85 | •5 •6 | •5 •6 | .0 | .0 | .2 | .3 | 1 | | | |
| <u>Chile</u> | .2 | .3 | .4 | .25 | .4 | .4 | .2 | .4 | .4 | .4 | .2 | 1 | | |
| Paraquay | .8 | .4 | .4 | .6 | .7 | .7 | .4 | .4 | .4 | .2 | .8 | .7 | 1 | |
| Uruquay | .6 | .8 | .8 | .7 | 1.0 | 1.0 | .3 | .3 | .6 | .5 | .6 | .4 | .7 | 1 |

Table 5: Interregional G_{is} Weights (Maize)

| | 6 | Brazil States | 5 | All PROCISUR States | | |
|---|--------------|---------------|--------------|---------------------|-----------|---------------|
| I. <u>Parameter Estimates</u> | <u>Maize</u> | Wheat | Soybeans | <u>Maize</u> | Wheat | Soybeans |
| IN (State Research) LCRESEXP | 0111** | 0049 | 0021 | .0135** | .0058* | 0003 |
| IN (State Research) x Spill-in Research ISRNR | -7.613(12) | 6.831(10) | -2.375(10)** | -3.455(10 | 1.103(10) | -2.741(10)*** |
| IN (State Research) x Extension | 6.064** | 9.006** | 4.028 | .0002 | 0007 | 0065** |
| IN (Spill-in Research) IRNGHI | .0254** | .0061 | .0773*** | .0321** | .0502*** | •0669*** |
| PROCISUR Enhancement LPRNGHI | .0061** | .0065*** | .0104*** | .0165*** | .0067*** | .0145** |
| IN (EXTENSION) LEXIA | .0131 | 054* | 045 | 061** | 083 | 044 |
| wta. R ^o Ior System | .825 | .835 | -812 | . /50 | .720 | . /84 |
| II. <u>Computed Marginal_Elasticity</u> | | | | | | |
| State Research | .0188 | .0258 | .0343 | .0096 | .0886 | .0238 |
| PROCISUR | .0061 | .0065 | .0104 | .0165 | .0067 | .0145 |
| III. Computed Marginal Products | | | | | | |
| State Research | 1.3 | 1.5 | 2.3 | .8 | 5.9 | 1.6 |
| PROCLSUR | 12 | 11 | 20 | 33 | 11 | 29 |
| IV. <u>Computed Marginal Internal</u> <u>Rates of Return</u> | | | | | | |
| State Research | 36 | 39 | 50 | 26 | 78 | 41 |
| PROCISUR | 115 | 110 | 148 | 191 | 110 | 179 |

Table 6: Third Stage Estimates of Key Parameters: PROCISUR Analysis

Notes:

Appendix 2 provides full regression estimates Numbers in parentheses are E (-N) indicators, i.e., the decimal point is moved n place to the left * indicates "t" ratio between 1.5 and 2.0 ** indicates "t" ratio between 2.0 and 3.0 *** indicates "t" ratio greater than 3.0 Elasticities are evaluated at mean levels of interacted variables. State Research includes spill-in. recipient state. These results support the general validity of the model and lend credence to the PROCISUR enhancement estimates reported in Table 6.

The estimates reported in Table 6 are reported for Brazil states and for the aggregate of all states. We expect the aggregate results to be the most reliable generally because they capture the international effect of PROCISUR through cross-section variation. It would be much more difficult to measure a PROCISUR effect for a country with only a single time series (e.g., Paraguay) because of the limited number of observations. Nonetheless it is of interest to disaggregate the data to some extent to investigate whether there are significant differences between groups of states.

We have provided computed marginal productivity elasticities and marginal products to enable the reader to interpret the net impacts of the research variable. The marginal elasticity for state research is computed as:

(7) $d\ln(Y)/d\ln(R^N) + d\ln(Y)/d\ln(R^S)$

where the interacting variables entering into these derivatives are evaluated at mean levels in the relevant data set. Thus the fact that for maize and soybeans the interaction terms (LSRNR) between state and spill-in research are negative (indicating that spill-in research is a substitute for state research) does not mean that the marginal product of research is negative. The negative term is more than offset by other positive terms.

The results are generally as expected for the agricultural research variable in all three commodities. Spill-in research is highly significant in all commodities for Brazil and for all states combined. Spill-in research is a substitute for state research in maize and soybeans. State research is also significantly positive in maize and wheat. The combined effects of state research plus spill-in are significantly positive for all commodities in all regional groupings.

The results for extension are much weaker. Few significant extension coefficients are estimated.

Our chief interest is in the PROCISUR enhancement variable, LPRNGHI. If PROCISUR has had an impact, we expect first that spill-in research is a significant determinant of productivity, and second that it has a higher impact when enhanced by PROCISUR activity. The estimates show significant PROCISUR enhancement effects for all 3 commodities for both data sets. This can be regarded to be a strong result given the data and given the consistency of the second equation results. The finding of PROCISUR impacts of roughly similar magnitude in each commodity and data set lends further credence to the results.

V. Economic Implications

Table 6 reports the calculated estimated marginal productivity elasticities for the state research programs and for PROCISUR. These are computed as the logarithmic derivatives of the estimated equations. Where a variable is involved in the calculation it is set to its mean value in the relevant data set. These elasticities are approximately comparable to those obtained in other studies of this nature (see Evenson, 1988, for a review).

It is possible to compute the marginal products from the elasticities by making use of the relationship:

(8) MP = Elasticity (times) Average Product

This is the general formula for the marginal product of the research stock. The average product must thus be computed as the ratio of the cumulated stock to the value of agricultural product. The average stock is approximately 5 times the average investment level in the PROCISUR data since research spending is rising. Data for Brazil and other PROCISUR countries indicate that research expenditures relative to commodity value was approximately .003 for maize and soybeans and .0035 for wheat. PROCISUR spending as noted earlier is actually

only one percent of national research expenditures for the recent years.

These factors are then used to convert the elasticity estimates into marginal product estimates in Table 6. These marginal products are to be interpreted as the annual benefit stream (adjusted for time weights) from a single one dollar investment in time "t". Thus a one dollar investment in maize research in time "t" will produce an income stream of .8 dollars that will be realized in future periods according to the time weights. They indicate that nothing will be realized in year t+1, .16 in year t+2 (.2x.8), .32 in year t+3 (.4x.8), .48 in year t+4 (.6x.8), .64 in year t+5 (.8x.8), and .8 thereafter (.8x1). This can then be treated in an investment context and an internal rate of return to investment calculated. (See Table 6.)⁷

In the case of maize research, a one dollar investment in time t will yield an internal rate of return to investment of 26 percent. The comparable internal rate of return for wheat in all PROCISUR regions is a very high 78 percent. The internal rate of return for soybeans is 41 percent.

For Brazilian research the comparable internal rates of return are 36 percent for maize, 39 percent for wheat and 50 percent for soybeans. These returns (except for wheat) are somewhat lower than estimated in other studies but nonetheless represent high returns to investment. (See Evenson, 1989, for a review.)

The returns to PROCISUR research can also be computed. Note that the marginal products are extraordinarily high for PROCISUR impacts. Since PROCISUR enhances national research programs and since there is a lag between PROCISUR spending and enhancement, the time lags are somewhat longer than for national research spending. Taking these time lags to be double those of national research spending we find internal rates of return to PROCISUR of 191 percent for maize, 110 percent for wheat and 179 percent for soybeans. (The

comparable figures for the six Brazilian states are 115 percent for maize, 110 percent for wheat, and 148 percent for soybeans.) These are extraordinarily high rates of return. Even if they are overestimated by a factor of 4, they are still extraordinarily high. They are higher than the rates of return of International Agricultural Research Centers (IARCs). For the case of IARC investment in maize, millets and sorghum, in Latin America, Evenson (1988) found rates of return above 80 percent.

For purposes of comparison we report in Table 7 a compilation of a number of other studies evaluating returns to investment in agricultural research in Latin American countries. These studies generally report high estimated rates of returns. The estimates reported for national research programs in this study are generally comparable to those summarized in Table 7. The estimated returns to PROCISUR programs exceed virtually all such estimates for investment in national programs.

It would seem reasonable to conclude that the marginal returns to PROCISUR appear to be extremely high. They indicate that the PROCISUR program, which is actually a relatively small program (only one percent of national research spending), has had an extraordinarily high "leverage" factor giving it very high returns. The program clearly has been effective and has yielded large benefits. The signals presented by this study indicate that it can fruitfully be continued and expanded.

The relevance of PROCISUR type programs to other regions and countries will depend on the willingness of the research units to cooperate in the program. Cooperation in the PROCISUR program appears to have been very good and the program appears to have been effectively administered.

Table 7: Internal Rates of Return forSelected Studies in Latin America

| Study | Year | Country | Commodity | IRR - % |
|-------------------|------|----------|----------------|---------|
| Barletta | 1970 | Mexico | Crops | 45-93 |
| Barletta | 1970 | Mexico | Wheat | 90 |
| Barletta | 1970 | Mexico | Maize | 35 |
| Ayer | 1970 | Brazil | Cotton | 77 |
| Ayer & Schuh | 1972 | Brazil | Cotton | 77-110 |
| Hines | 1972 | Peru | Maize | 35-40 |
| Hertford, Ardilla | 1977 | Colombia | Rice | 60-82 |
| | | | Soybeans | 79-96 |
| | | | Wheat | 11-12 |
| | | | Cotton | None |
| Wennergren and | 1977 | Bolivia | Sheep | 44 |
| Whitakker | | | Wheat | -48 |
| Scobbie & Posada | 1978 | Bolivia | Rice | 79-96 |
| Norton, Ganoza | 1987 | Peru | Rice | 17-44 |
| & Pomareda | | | Corn | 10-31 |
| | | | Wheat | 18-36 |
| | | | Potatoes | 22-42 |
| | | | Beans | 14-24 |
| | | | Aggregate | 17-38 |
| Monteiro | 1975 | Brazil | Cocoa | 16-18 |
| Fonseca | 1976 | Brazil | Coffee | 23-26 |
| Moricochi | 1978 | Brazil | Citrus | 18-28 |
| Avila | 1980 | Brazil | Irrigated Rice | 87-119 |
| Ribeiro | 1982 | Brazil | Rice | 36 |
| | | | Cotton | 69 |
| | | | Soybean | 48 |
| Pinazza & Gemente | 1983 | Brazil | Sugarcane | 35 |
| Roessing | 1984 | Brazil | Soybean | 45 |
| Ambrosi & da cruz | 1984 | Brazil | Wheat | 59 |
| Avres | 1985 | Brazil | Sovbean | 46 |

Sources: Evenson (1988), Echeverria (1989)

FOOTNOTES

1. A preview study by Evenson and da Cruz (1989) provided an earlier analysis of PROCISUR data. The PROCISUR evaluation project also entailed national studies for Brazil, Paraguay, Bolivia, Uruguay, Argentina and Chile.

2. A central feature of our analysis is that we do not treat PROCISUR investments as exogenously determined. We specifically model the determinants of this investment and treat PROCISUR investments as an endogenous variable in our estimates.

2. Sending and receiving countries are determined as noted in the text above.

4. This, of course, is a small percentage of total research spending. PROCISUR, however, is by its nature, an enhancing and facilitating program and should not be expected to be large relative to the national programs.

5. See Evenson, 1982 and Huffman and Evenson, 1989 for a fuller development.

6. Maximizing R^2 over α is equivalent to minimizing the sum of squared errors in the equation. This is effectively a non-linear least squares procedure for estimates α .

The estimated weights for soybeans and for wheat differed from those for maize only slightly.

7. The internal rate of return is the discount interest rate at which the discounted benefits over future periods is equal to one in period t.

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APPENDIX 1: GEO-CLIMATE REGIONS

Appendix 1 (continued)

1. TROPICAL

- 1.1 Semi-hot equatorial. Ex. Jakarta, Indonesia
- Semi-hot tropical. Ex. Rio de Janeiro, Brasil
 Dry semi-hot tropical. Ex Accra,
- Ghana 1.4 Hot tropical, Ex. Madras, India
- 1.5 Semiarid tropical. Ex. Niamey,
- Niger
- 1.6 Cool tropical. Ex. Hamilton, Bermuda
- 1.7 Humid tierra templada. Ex. San José, Costa Rica
- 1.8 Dry tierra templada. Ex. Tabora, Tanzania
- 1.9 Cool winter hot tropical, Ex. Calcutta, India

2. TIERRA FRIA 2.1 Semi-tropical tierra fria, Ex. Bu-

2.2 Low tierra fria. Ex. Tananarive,

2.3 Medium tierra fria. Ex. Mexico

2.4. High tierra fria. Ex. La Paz, Bo-

2.6 High andine. Ex. Cerro de Pasco,

2.7 Andine mist forest. Ex. Pange-

2.5 Low andine. Ex. Puno, Peru

rango, Indonesia

2.8 Andine tundra

lawayo, Rhodesia

Madagascar

City, Mexico

livia

Peru

3. DESERT

- 3.1 Hot tropical desert. Ex. Massawa, Ethiopia
- 3.2 Hot subtropical desert. Ex. Cairo, U.A.R.
- 3.3 Semi-hot or cool tropical desert. Ex. Lima, Peru
- 3.4 Cool subtropical desert. Ex. Walwis Bay, S.W. Africa
- 3.5 Tropical highland desert. Ex. Las Anod, Somalia
- 3.7 Continental desert. Ex. Kashgar, China
- 3.8 Pampean desert Ex. Mendoza, Argentina
- 3.9 Patagonian desert. Ex. Col. Sarmiento, Argentina

4. SUBTROPICAL

- 4.1 Humid subtropical. Ex. Porto Alegre, Brasil
- 4.2 Monsoon subtropical. Ex. Lahore, Pakistan
- 4.3 Hot semi-tropical Ex. Asunción, Paraguay
- 4.4 Semi-hot semi-tropical, Ex. Miami, Fl., U.S.A.
- 4.5 Semi-mediterranean subtropical. Ex. Cherat, Pakistan

5. PAMPEAN

- 5.1 Typical pampean, Ex. Nueve de Julio, Argentina
- 5.2 Highland pampean, Ex. Pigué, Argentina
- 5.3 Subtropical pampean. Ex. Houston, Tex., U.S.A.
- 5.4 Marine pampean. Ex. Christchurch, N. Zealand
- 5.6 Monsoon peri-pampean. Ex. Cordoba, Argentina
- 5.7 Semiarid peri-pampean. Ex. San Angelo, Tex., U.S.A.
- 5.8 Patagonian grassland, Ex. Fairlie, N. Zealand
- 5.9 Semiarid patagonian. Ex. Lago Argentino, Argentina

6. MEDITERRANEAN

- **5.1 Subtropical** mediterranean. Ex. Sevilia, Spain
- **5.2 Marine mediterranean. Ex. San** Francisco, Cal., U.S.A.
- **8.3** Cool marine mediterranean. Ex. Seattle, Wash., U.S.A.
- 6.4 Tropical mediterranean. Ex. Funchal, Madeira
- **5.5** Temperate mediterranean, Ex. Marseille, France
- **6.6 Cold** temperate mediterranean. Ex. Erzurum, Turkey
- 6.7 Continental mediterranean. Ex. Thessaloniki, Greece
- 6.8 Subtropical semiarid mediterranean. Ex. Murcia, Spain
- 6.9 Continental semiarid mediterranean, Ex. Teheran, Iran

7. MARINE

- 7.1 Warm marine. Ex. Auckland, N. Zealand
- 7.2 Cool marine. Ex. London, U.K.
- 7.3 Cold marine. Ex. Sitka, Alaska, U.S.A.
- 7.4 Polar marine. Ex. Heard Island
- 7.5 Warm temperate, Ex. Bordeaux, France
- 7.6 Cool temperate. Ex. Berlin, Germany
- 7.7 Cold temperate. Ex. Helsinki, Finland
- 7.8 Humid patagonian. Ex. Ushuala, Argentina

- .
- 26

- 2.9 Andine sub-glacial desert

Appendix 2. Regression Estimates

Appendix Tables 2.1, 2.2 and 2.3 report third stage (least squares) SUR estimates for maize, wheat and soybeans for all regions. Note that regional dummy variables are included.

Appendix Tables 2.4, 2.5 and 2.6 report comparable estimates for Brazil states only.

Appendix 2: Third Stage Estimates (SUR System) Equation (1) Estimates: All PROCISUR Regions, Dependent Variable LIYIELD (t-ratio in parenthesis)

| | <u>Maize</u> | Wheat | Soybean |
|------------|-------------------|-----------------|-------------------|
| INTERCEPT | -1.1024(3.22) | -1.5161(4.37) | -1.1684(3.07) |
| BRMT | .1173(2.13) | .0733(1.14) | 3700(5.01) |
| BRMG | .0994(.150) | .1856(3.21) | .2840(4.03) |
| BRSP | .1321(2.13) | .1906(3.54) | 0064(.10) |
| BRPR | .0097(.19) | 1150(2.66) | .0631(1.31 |
| BRSC | .1155(1.93) | .2033(3.89) | 1103(1.76) |
| SANTAFE | .5231(3.16) | .8728(5.82) | .3419(1.67) |
| CORDOBA | .5395(3.07) | .7849(4.82) | .3184(1.50) |
| BUENOS | .4892(2.96) | .6171(4.02) | .2546(1.27) |
| LAPAMPA | .9117(5.35) | .7534(4.88) | - |
| URUGUAY | - | 1652(1.71) | 4790(3.44) |
| PARAGUAY | .5725(2.35) | .7362(3.25) | .3848(1.32) |
| BOLIVIA | 0836(1.39) | .1776(3.34) | 0265(.41) |
| CHILE | - | .7440(3.26) | - |
| LCRESEXP | .0135(3.81) | .0058(1.85) | 00003(.01) |
| LRNGHI | .0321(2.55) | .0502(3.85) | .0669(5.23) |
| B1.LPRNGH1 | .0165(5.36) | .0067(3.09) | .0145(5.65) |
| LRESEX | .0002(.13) | 0008(.52) | 0066(3.89) |
| LSRNR | -3.4558E-10(2.50) | 1.1033E-11(.16) | -2.7447E-10(3.06) |
| LEXTA | 0649(2.39) | 0829(3.24) | 0441(1.31) |
| GOOD | .1009(1.71) | .2106(4.39) | .2034(4.02) |
| POOR | 1469(6.04) | 2137(9.97) | 1904(7.64) |
| BAD | 3389(7.84) | 6269(13.11) | 3916(10.76) |

| Equation | (2) | Estima | tes: | A11 | PROCISUR | Regions, |
|----------|-----|--------|-------|-----|----------|----------|
| | Dep | endent | Varia | ble | LPRNGH1 | |

| | <u>Maize</u> | Wheat | Soybean |
|-----------|----------------|----------------|----------------|
| INTERCEPT | -2496.04(6.84) | -2302.56(7.21) | -2617.11(7.24) |
| BRMT | -4.1182(1.87 | -3.9881(1.74) | 8110(.28) |
| BRMG | 4090(.20) | .4062(.19) | .4314(.20) |
| BRSP | .1399(.07) | .3474(.16) | .7983(.37) |
| BRPR | .2865(.14) | .5535(.26) | .3664(.17) |
| BRSC | .0431(.02) | 1521(.07) | .0343(.02) |
| SANTAFE | -3.5668(1.73) | .5790(.27) | 9392(.42) |
| CORDOBA | -2.8410(1.40) | .9381(.44) | .4886(.20) |
| BUENOS | -3.3527(1.64) | .4680(.22) | .5878(.27) |
| LAPAMPA | -7.1711(3.12) | -4.2235(1.76) | - |
| URUGUAY | - | -1.3384(.62) | -1.8412(.63) |
| PARAGUAY | 5578(.28) | 1.5486(.71) | 2.5250(1.14) |
| BOLIVIA | .3294(.16) | 1.6691(.77) | 2.7908(1.26) |
| CHILE | - | 2815(.12) | - |
| LSTRESA | 5767(3.68) | 5267(3.26) | -1.0066(4.48) |
| LNYIELDA | 17.5862(2.89) | 20.8993(4.99) | 19.0251(3.21) |
| YEAR | 1.2707(6.86) | 1.1727(7.23) | 1.3343(7.28) |
| | | | |

Appendix 2 (continued)

| <u>Maize</u> | Wheat | Soybean |
|------------------|--|--|
| 0762(.23) | 5037(1.28 | -1.3156.(2.56) |
| 0608(1.70) | 0726(1.06) | 3964(5.80) |
| 0929(1.81) | 0389(.53) | .2306(2.35) |
| 0077(.18) | .0372(.69) | 0436(.54) |
| 0211(.87) | 1406(4.81) | .0499(1.12) |
| 0398(.96) | .0852(1.69) | 1520(2.05) |
| 0111(2.62) | 0049(1.03) | 0022(.57) |
| .0254(2.46) | .0061(.39) | .0773(4.23 |
| .0061(3.42) | .0065(3.12) | .0104(2.72) |
| 6.0638(2.21) | 9.0066(2.53) | 4.0287(.74) |
| -7.6127E-12(.10) | 6.8345E - 11(1.29) | -2.3750E-10(2.13) |
| .0131(.55) | 0548(2.08) | 0451(.99) |
| .1120(3.12) | .1244(2.82) | .1975(2.27) |
| 1349(8.44) | 1321(5.64) | 1760(5.14) |
| 3526(12.48) | -1.7381(20.32) | 4103(11.96) |
| | <u>Maize</u> 0762(.23) 0608(1.70) 0929(1.81) 0077(.18) 0211(.87) 0398(.96) 0111(2.62) .0254(2.46) .0061(3.42) 6.0638(2.21) -7.6127E-12(.10) .0131(.55) .1120(3.12) 1349(8.44) 3526(12.48) | $\begin{array}{c c c c c c c c c c c c c c c c c c c $ |

Equation (1) Estimates: Brazil, Dependent Variable LIYIELD

:

Equation (2) Estimates: Brazil, Dependent Variable LPRNGH1

| | <u>Maize</u> | Wheat | <u> Soybean </u> |
|-----------|----------------|----------------|------------------------|
| INTERCEPT | -2369.53(4.42) | -2019.44(3.98) | -1875.94(3.61) |
| BRMT | -4.0639(1.58) | -5.429(2.19) | -1.7266(.55) |
| BRMG | 2692(.14) | .5458(.24) | .9843(.44) |
| BRSP | .2069(.11) | .5887(.26) | 1.6545(.73) |
| BRPR | .3898(.21) | .7673(.33) | .8614(.38) |
| BRSC | .0550(.03) | 2047(.09) | .0707(.03) |
| LSTRESA | 5337(1.68) | 8490(2.92) | -1.9589(4.38) |
| LNYIELDA | 22.4091(2.44) | 28.1169(3.43) | 39.2495(3.63) |
| YEAR | 1.2063(4.43) | 1.0311(4.01) | .9652(3.67) |