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Developing science-based policy advice: Report - PhD Summer School 2019

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Developing science-based policy advice

Report - PhD Summer School 2019

Aída González-Mellado and Veronika Jorch

Thünen Working Paper 140

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Zusammenfassung 1

Zusammenfassung

Das Thünen Institut hat eine Sommer Schule zum Thema wissenschaftsbasierten Politikberatung vom 12. bis 16. August 2019 in Braunschweig und Trenthorst organisiert und durchgeführt. Sechzehn Doktoranden*innen des Bundesamtes für Landwirtschaft und Ernährung (BLE) aus Afrika und dem Iran nahmen daran teil. Im Rahmen der Sommerschule hielten Experten aus dem Bereich der wissenschaftsbasierten Politikberatung mit verschiedenen wissenschaftlichen Vorträg und die Teilnehmenden führten eine Exkursion zum Thünen Institut für Ökologischen Landbau durch. Darüber hinaus machten die Teilnehmer eine praktische Übung und Rollenspiel zur Vorbereitung und Präsentation zu fiktiven Politikanfragen. Dieses Arbeitspapier fasst alle Vorträge und Ergebnisse zusammen und spiegelt die aus der praktischen Übung gewonnenen Erkenntnisse wider.

Summary

The Thünen Institute organized and hosted a PhD-Summer school on science based policy advice took place in Braunschweig and Trenthorst from the 12th to 16th August 2019. During the summer school professionals in the field of giving policy advice based on scientific facts with different scientific backgrounds gave lectures and an excursion to the Thünen Institute of Organic Agriculture was done. Participants were 16 stipends PhD stipends of the Federal Office for Agriculture and Food (BLE) from Africa and Iran. This working paper summarizes all lectures and results, as well as reflections from lessons learned from the practical exercise.

Acknowledgements

The entire summer school was funded by the Federal Office for Agriculture and Food (BLE). We thank Maja Clausen, Frank Offermann, Kathleen Frühauf, Bernhard Osterburg, Claus Deblitz and Gerold Rahmann for sharing their expertise during lectures and the excursion on science based policy advice. Moreover, we thank Heidi Haavisto-Meier and Birgit Prietzsch for the support in the organisation and handling of the summer school. Ariane Bystry we thank for her advice and participation. Finally, we thank all colleagues, who attended the presentations in the last two days.

Background 2

1 Background

This report reflects the main content as well as the presentations of the summer school 2019 on "Science-based policy advice", organized by the Thünen Institute where it also took place from the 12th to 16th August 2019. The participants of the summer school were PhD stipend holders of the Federal Office for Agriculture and Food (BLE) from Africa and Iran. The Summer School 2019 was financed by the BLE.

During the summer school the following questions were examined:

- How does science-based policy advice work?
- How does it work in Germany?
- How can it be done in African countries and the Iran?
- What must be considered when writing science-based policy statements?

Aside, some soft skills were trained such as:

- capacity to work in an interdisciplinary team
- capacity to work under time pressure
- increase intercultural competences
- practice of rhetorical skills

As one of the institutes under the mandate of the German Federal Ministry of Food and Agriculture (BMEL), the Thünen Institute is often requested to provide science-based policy advice for the ministry, for other governmental institutions, international bodies, NGOs, political parties and farmers unions. Since the institute works in rural areas, fishery and forestry, it can provide information on a large range of different topics and crosscutting areas.

The summer school lecturers are professionals in the field of giving policy advice based on scientific facts. They work as scientists in different Thünen departments, the Thünen overarching coordination unit climate and soil, at the National Meteorological Service of the Federal Republic of Germany (DWD) and also at the Federal Ministry of Food and Agriculture (BMEL). During an excursion to the fields and stables of the Thünen Institute of Organic Agriculture, the participants learned how research questions are developed in the field and fed into policy advice to follow changes in the agricultural sector.

In the last days of the summer school program, participants developed their own policy statements based on a fictional policy request and presented them during a concluding simulated session with policy makers.

Background 3

Summer School 2019: Research-based Policy Advice, How does it work?

Thünen Institute - Federal Research Institute for Rural Areas, Forestry and Fisheries



Bundesallee 50, 38116 Braunschweig, Germany

12th August – 16th August 2019

Summer School location: Forum Thünen Institute

SUNDAY Arrival					
MONDAY August 12th					
8:30 – 9:00	Arrival at Summer School and Reimbursement Procedure	selected participants			
9:00 – 10:30	Introduction Participants get to know each other	Aida Gonzalez and Veronika Jorch			
10:30 – 12:00	BMEL's perspective on research-based Policy Advice	Andrea Rothe and Maja Clausen			
12:00 – 13:00	Lunch				
13:00 – 14:30	Practical example of research-based policy advice: ex-ante market analysis with AGMEMOD	Aida Gonzalez			
14:30 – 16:00	Some theory and practical lessons from 25 years of model-based policy advice by the Thünen Model Network	Frank Offermann			
Social Event	Evening Event for Participants				
TUESDAY August 13th					
8:00 - 9:00	Reimbursement Procedure	selected participants			
9:00 – 10:30	Practical example of research-based policy advice: - Greenhouse gases	Bernhard Osterburg			
10:30 – 12:00	DWD, INKA Practical example of research-based policy advice: the case of climate impacts	Cathleen Frühauf			
12:00 – 13:00	Lunch				
13:00 – 15:00	Introduction of the Summer School project Participants were divided into groups according to their PhD topics	Aida Gonzalez and Veronika Jorch			
15:00 – 17:00	Summer School project	All participants			

Background 4

WEDNESDAY August 14th					
8:00 – 9:00	Reimbursement Procedure	selected participants			
9:00 – 10:30	How to write policy advisory statements Practical examples	Claus Deblitz			
10:30 – 11:00	Presentation of study: "Scientists studying abroad" by the Technical University of Braunschweig	Meike Faflik			
11:00 - 12:30	Practical exercise: writing policy advisory statements	all			
12:30 – 13:30	Lunch	all			
13:30 – 16:00	Summer School project	all			
Social Event	Group dinner	all			
THURSDAY August 15th Visit to Thünen Institute of Organic Farming in Trenthorst					
8:30 – 11:00	Travel from Braunschweig to Trenthorst Time to work on the Summer School project	all			
11:00 – 12:30	Developing research questions in the field, feeding into politics – linking back to the field	Gerold Rahmann			
12:30 – 13:30	Lunch	all			
13:30 – 15:30	Visit to the experimental fields and stables in Trenthorst	Thünen Institute of Organic Farming			
15:30 – 19:00	Travel from Trenthorst to Braunschweig Time to work on the Summer School project	all			
FRIDAY August 16th					
8:00 - 9:00	Reimbursement Procedure	selected participants			
9:00 – 10:30	Time to work on the Summer School project	all			
10:30 - 11:00	Coffee break	all			
11:00 – 12:00	Presentations of Summer School Projects (Part 1)	all			
12:00 - 13:00	Lunch	all			
13:00 – 15:00	Presentations of Summer School Projects (Part 2)	all			
15:00 – 15:30	Wrap-up	all			
15:30 – 16:00	Concluding remarks of the Summer School	Aida Gonzalez and Veronika Jorch			
SATURDAY					
Departure					

2 Introducing science-based policy advice - Monday 12th August

2.1 BMEL's perspective on research-based Policy Advice

Lecturer: Dr. Maja Clausen (BMEL)

The BMEL research policy follows four research clusters:

- 1. Future of Rural Areas
 - High quality of life, strong economic sectors and efficient fostering
- 2. Sustainable Agriculture
 - Responsible and resource conserving soil management and animal husbandry
- 3. Healthy Life
 - Health, good nutrition and safe products
- 4. Global Responsibility
 - Ensuring global food security and responsible resource management
 - This responsibility has been transferred to federal research institutes

The Thünen Institute, is, as are the Friedrich Löffler Institute (FLI), Julius Kühn Institute (JKI), Max Rubner Institute (MRI) and the Federal Institute for Risk Assessment (BfR), federal research institutes under the mandate of the BMEL. They provide scientific input for the policy decisions, such as consumer protection policies and decisions in ad hoc crisis situations.

Internationally, the BMEL federal research activities contribute to:

- Engagement in scientific exchange and progress
- Creation of enduring international alliances
- Contribution to capacity building

A core topic is the global food security and nutrition.

2.2 Some theory and practical lessons from 25 years of model-based policy advice by the Thünen Model Network

Lecturer: Dr. Frank Offermann (Thünen Institute of Farm Economics)

The presentation started with some theory on science based policy advice. There are different ways (or 'models') of how the two subsystems of science and politics interact. Habermas¹ developed the Technocratic, the Decisionistic and the Pragmatic model to describe these interactions.

¹ Habermas, Jürgen (1971): Toward a Rational Society.

According to the *Technocratic model*, science provides recommendations on political goals and the necessary measures to reach these. This model is often criticized since it undermines democratically legitimized processes of political decisions. Value judgements remain hidden and the responsibility for actual outcome remains unclear. In practice, this approach is often observed when new (technically complex) policy issues arise, or in times of widespread distrust in the political establishment.

The *Decisionistic model* is characterised by stronger power of the decision makers. The policy maker determines the objectives, researchers analyse how these can be reached and the policy makers implement the scientific recommendations. This model is criticized since the division of work between science and policy implicates that facts and value judgements, as well as means and ends, can be clearly separated. However, goals and their potential conflicts and synergies are subject to constant re-evaluation in the light of intended and unintended outcomes, which requires a continuous dialogue between science and politics.

The third model, the Pragmatic model, explicitly includes the public as an important actor. The objectives and means are determined by discourse between researchers, policymakers and the public. The role of research is to provide input, but do not determine objectives or means. The pragmatic model has many variants (e.g., "co-production", "deliberative", "co-evolutionary"...).

Edenhofer² has developed the "Pragmatic-Enlightened model" to describe science based policy advice. Following this model, goals are set coordinated between science and society. The corresponding policy objectives and their means are evaluated regarding the practical consequences. The policy objectives might need to be reviewed again in a later stage, when new knowledge on secondary effects, side effects or synergies appear³. Thus, the process of policy making needs to be adaptive to new situations.

Systematic preconditions for science-based policy advice

For successful science-based policy advice a few preconditions have to be in place. Some indispensable requirements for science-based policy advice between science and society are:

- Objectivity
- Transparency, Public information
- Distance (Independence)
- Plurality

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² Edenhofer, O. (2011): Modelle der wissenschaftlichen Politikberatung. Vortrag bei der Veranstaltung, Zur gesellschaftlichen Verantwortung von Wissenschaft am Beispiel der Klimawissenschaften', PIK und Humboldt-Viadrina School of Governance, 16. August 2011.

Edenhofer, O. and Kowarsch, M. (2015): Cartography of pathways: A new model for environmental policy assessments. Environmental Science and Policy 51, pp. 56–64. Online: http://dx.doi.org/10.1016/j.envsci.2015.03.017

Objectivity is a basis for scientific policy advice. Objectivity in the sciences is above all a result of a meaningfully organized scientific process and less the consequence of the objectivity of the individual scientists.

The transparency of the overall decision-making process is important, so that society can track and trust the arguments for the decisions and policies made⁵. This entails that communication between scientists, policy makers and society during the process needs to be accessible and understandable for all.

Independence or a distance between policy and science is crucial. Lack of independence entails the risk that the advice loses its credibility and trustworthiness. This is a frequently discussed issue since political bodies (such as BMEL in Germany) or companies announce scientific project calls, sometimes with specific topics as background. Moreover, the institutes financed by federal ministries are often questioned about their independency. Institutes and scientists in general have to deal with this situation.

Science-based policy advice needs to be diverse and, thus, plural. This means that the advice needs to be given, depending on the topic, from different perspectives, based on scientific theories, methods and approaches. The plurality of advices from different disciplines and persons increases the confidence in the knowledge needed for decision making.

Lessons from 25 years of model-based policy advice

The policy areas relevant to agriculture are subject to constant change. This has led to an increased demand from policy makers and scientists to quantify the consequences of policy changes in advance. To do so requires taking into account numerous interactions. Models help to reduce the complexity of the real world to the essential relationships and, thus, contribute to a better understanding.

The Modelling Network of the Thünen Institute uses economic models for different decision levels (e.g., farm, regional or sector). MAGNET simulates developments and policies in the area of world economics in general as well as those of individual countries and regions. The AGMEMOD model deals with the important agricultural markets of the EU Member States as well as interactions between the agricultural and food sectors. RAUMIS presents adjustments of agricultural land use and production at the regional level. FARMIS uses a bottom-up approach to farms and farm groups for its farm modelling and includes a projection of the results at sectoral level.

⁴ Kirchgässner (2013): Zur Rolle der Ökonometrie in der wissenschaftlichen Politikberatung. Perspektiven der Wirtschaftspolitik 2013 14(1–2): 3–30.

Weingart, Peter (2008): Zur Aktualität von Leitlinien für 'gute Praxis' wissenschaftlicher Politikberatung. In: Weingart P, Kielmansegg PG, Hüttl R, et al. Leitlinien Politikberatung. Berlin: Berlin-Brandenburgische Akademie der Wissenschaften. 11-17.

The joint application of the models facilitates the consistent consolidation of the different levels. The results of our model-based policy impact assessments support policy makers in identifying potential need for action, in developing negotiation positions, and in designing policy instruments.

The analysis of a particular question starts with a first consultation of the modelling team with representatives of the Federal Ministry. Here, relevant scenarios (e.g., the abolishment of the milk quota) and central assumptions (e.g., the future development of energy prices) are discussed. Depending on the complexity of the problem and the relevant interactions, it is decided which models are required for the analysis and if and how these need to be developed further. In the subsequent analysis, a coordinated, parallel and/or iterative use of the model follows. This facilitates the consolidation of important assumptions, an exchange of results between model, the mutual monitoring and control of model results. This approach ensures a consistent overall result.

A central element of the work of the Modelling Network of the Thünen Institute is the regular establishment of a so-called "baseline" that is a projection of expected developments in the agricultural sector under the framework of current (agricultural) policy. The Thünen Baseline is developed in close cooperation with experts of the German Ministry of Food and Agriculture; it serves as a reference scenario for policy impact assessments.

3 Practical examples of science-based policy advice - Tuesday 13th August

Science-based policy advice is done by all kind of different fields of science. In the case of the Thünen Institute, frequently requested by the German government topics focus on questions related to natural resources. The scale can be national or global, depending on the topic. Topics at global level are generally related to international agricultural trade, greenhouse gases (GHG) and its impacts on climate. At the national level, the Coordination Unit Climate at Thünen, working mostly as contact point for questions regarding GHG's and inKA (interdisciplinary contact point Agrarmeteorologie), is the German collection point of three agricultural institutes for climate related topics in agriculture.

One example of a partnership focused on the establishment of a science-based policy advice structure with scientific partners in other countries is given by AGMEMOD. The activities under the umbrella of "AGMEMOD goes Africa" enhance regular training activities in African countries or with African scientists visiting Germany. The training activities focus on the market modelling approach AGMEMOD.

During the second day, three examples of policy advice were presented in three different research areas.

3.1 The case of model-based policy advice with AGMEMOD

Lecturer: Dr. Aída González-Mellado (Thünen Institute of Market Analysis)

Characteristics of scientific policy advice with models:

- Prompt
- Independent
- Science-based
- Long-term and future oriented

Model supported policy consultations have a long tradition in the area of economic policy. They go back to the work of Tinbergen who developed and used a general equilibrium model in 1936 to work out projections for the economic development in the Netherlands, on the basis of which multi-annual business plans were prepared by the government.

Generally, model based policy advice involves three main actors: a research institution, the client and the general public. The research institution (e.g., private or public) is most often represented by a research institute based outside or inside a university, but could also be an in-house branch of the client's institution. The clients can be politicians (e.g., political administration or actual policy makers) as well as stakeholders, whereas the general public stands for all other research outside the research institution. The relationship between these actors might be a one-time project, but could also be established to a continuous institutional basis. Within the phases of the

policy cycle (problem recognition, agenda setting, policy formulation, decision making, policy implementation, policy evaluation), different combinations of these institutions are possible, and thus, influence the interaction and the role that models can play within the process. The interaction between the research institution and the general public is marked by an exchange of scientific information. On the one hand, scientific progress developed by the research institution for the prevailing project diffuses into academia. The scientific progress of academics is, on the other hand, a rich source of knowledge needed for the successful completion of projects.

In the case of AGMEMOD Germany, the model is hosted by the Thünen Institute and is applied to answer questions on price developments for agricultural markets caused by market changes. (For further information see Annex 1)

3.2 The case of climate impacts

Lecturer: Dr. Cathleen Frühauf (National Meteorological Service of the Federal Republic of Germany, inKA)

Farmers and policy makers need to consider various fields of science when trying to grasp the complex nexus of weather - climate impacts on agriculture and forestry. Therefore, in 2018 a central contact point for federal agencies for interdisciplinary questions was founded by the National Meteorological Service of the Federal Republic of Germany (DWD), the Thünen Institute and Julius-Kühn Institute. This interdisciplinary contact point Agrarmeteorology (inKA) is based at the agro-metrological institute of the DWD.

The goal of inKA is to pool the expertise of the institutes, enhance the teamwork, and use synergy effects to avoid the duplication of work.

inKa is following a three-step approach:

- 1. Collection and storage of relevant data at one place, which permits requests to be answered more quickly.
- 2. Answering interdisciplinary questions, in research and for policy makers.
- 3. Identification of interdisciplinary research needs, which are then fed into the political process.

The contact point is, thus, a tool to make interdisciplinary research and the connected policy advice for weather and climate-related agricultural issues faster and more effective.

3.3 The case of greenhouse gases

Lecturer: Dipl.-Ing. agr. Bernhard Osterburg (Thünen Institute – Coordination Unit Climate and Soil)

The different departments of the Thünen Institute all work to some extent on topics related to greenhouse gases. The Thünen Institute of Climate-Smart Agriculture even focuses exclusively on measuring, reporting and reducing greenhouse gases in agriculture and land management.

Overall the institute is leading or involved in

- National emission reporting for agriculture and Land-use, Land-use change and forestry (LULUCF)
- Soil monitoring on organic and mineral soils
- Development and evaluation of mitigation measures
- Development and scenarios of future development pathways

Since 2012, the Thünen Institute has established the Coordinating Unit Climate, which is coordinating the policy advice on climate change mitigation, impact and adaptation of the institute. The coordination unit helds regular meetings with different departments which are directly involved in topics related to greenhouse gas. Moreover, it is in direct contact to inKA.

The main client of the coordination unit is the Ministry of Food and Agriculture. The units' main client is the German Ministry of Agriculture and Food. Other clients are the European Commission, the German Ministry of Environment, the Federal Environmental Agency and regional governments. The unit is also participating in governmental meetings and dialogue processes with public institutions and non-governmental organisations.

Based on the results of the different Thünen departments and further results by other institutes which are part of the Thünen network, the coordination unit publishes analyses and proposals on the EU common agricultural policy for the EU commission and for the German ministry. On national level, the unit is directly involved to give advice for the national climate action plan and reduction targets.

4 How to write policy advisory statements - Wednesday 14th August

Lecturer: Dr. Claus Deblitz (Thünen Institute of Farm Economics)

The main goal of this presentation was to give a broad overview on which kind of policy advice the Thünen Institute provides. The examples come from the Thünen Institute of Farm Economics and might be handled slightly different in other specialised institutes. However, they provide a valid guidance for the process. At the Thünen Institute, there is a straightforwarded pathway for requests on policy advice from the BMEL.

In the first step, a department from the ministry requests policy advice for a specific case. This request enters the institute via the president (when more than one institute is involved) or director of the specialised institute (when only one institute is involved). It is then decided which specialised institutes and/or staff members are responsible for the specific request. The specific staff member(s) work(s) within the period given to provide the requested policy advice/position statement.

In specific circumstances, the request comes from other customers (e.g., political parties or other ministries). In this case, the request could reach the institute via email, telephone call or via post. The president of the Thünen Institute must be informed about this request.

The most important information for the scientist is the timeline and the required format of the output. Often, policy advice is requested on short notice, thus, scientists giving policy advice need to be prepared to do so rapidly and ad-hoc as required. If no deadline is given in the first request, it can be worth to call the person who has sent the request and ask. The format for the policy advice can vary, written statements are the standard, but some prefer Power Point presentations.

Information on the target group for the policy advice is also relevant for the scientists giving advice. Such information indicates which language needs to be chosen and which previous knowledge is available on the issue within the target audience. Avoiding acronyms, abbreviations and technical terms is always a good choice. When writing a policy statement it is wise to focus on what the target audience does not know and not on what the author knows. The message should be as short and concise as possible. The scientist giving advice should structure his/her statements in a written document, easily understandable and with a brief summary of each chapter. When possible, the advice should articulate different options, not only one single optimal solution. If there are scientific uncertainties, these should be communicated.

Policy advisers have to understand the policy making process. Policy makers will, in most cases, ask several institutions and consultants from other fields for advice. Policy decisions are not only a result of rational scientific results, but also the result of several discussions with different lobby groups.

5 Developing research questions on the field, feeding into politics and linking back to the field

The link to farmers, fields and practical farm work is essential in science-based policy advice in agriculture. Policy advice will and should have influence on the farm work, thus, everything advised should be an answer to current or future problems and issues out of real-life agriculture. It should also be proven to be doable. The final target group in agriculture, the farmers, must be a central component for policy advice; therefore, scientists need to know the current and future problems in the agricultural sector with consideration of the farmers' decision-making processes.

The participants drove to Thünen Institute of Organic Agriculture in Trenthorst to get an overview on the applied agricultural research done by this specialised Thünen Institute. In Trenthorst, the Thünen Institute owns 600 hectares of testing fields, managed in five different farming systems. This allows scientists to test innovations in farming under scientifically controlled circumstances directly in the field, meaning it is possible to test whether innovations are feasible and to make them practical, understandable, and tangible. Stakeholders visiting Trenthorst are often taken on a tour on a tractor to experience the real agricultural research. This is proven to be more effective than indoor presentations. Especially organic agricultural farms are a complex system, with different components, such as fields, animal keeping on grasslands, forests etc. These systems are easier to understand for stakeholders if they can visit them. When the focus lies on a single part of the system, the influences can be seen directly.

Some experiences on the field are shown in the following pictures.















6 Summer School Project

The participants formed four groups starting from the second day and received a scientific paper for evaluation. A fictional governmental request was handed out connected to each paper. The participants were asked to prepare a policy statement and present this statement on the last day to members of the respective government or ministry. The format of the presentation was led by the creativity of the participants.

The public for the presentations were all participants who were currently not presenting and some interested invited Thünen colleagues simulated to be the respective government or ministry. They were allowed to ask questions and to comment.

Afterwards, presentations were discussed and lessons learned were collected.





6.1 "Lessons Learned" from the summer school project

Some lessons learned by the summer school project were collected during the summer school by the participants, others were observed by the organizers.

Preparation of the policy advice

The participants prepared a policy statement over the four days of the summer school. Each day, participants had two hours per day allocated to work on the summer school project. This is a similar situation experienced in reality as scientists from Thünen Institute in most of the cases have to prepare statements and presentations for policy advice often parallel to the regular running research activities. Many policy advice requests are sent to the institutes without previous announcement and also have to be handled in the short term. The participants experienced that the timeframes for policy advice are quite short and tight. In contrast to medium-term research projects, a time extension for the submission of the policy statements can be hardly negotiated. The lack of time as an excuse for handing over a less comprehensive policy advice is not acceptable, since policy makers often need to find quick solutions. Thus, the own time management and group management is essential for good science-based policy advice.

One group received a publication on glyphosate usage for weed control close to water bodies with the request of giving further advisement on this specific study case. Politicians, environmental NGOs, farmers, the industry and the civil society discuss the usage of glyphosate very critically, since there had been studies indicating that herbicides containing glyphosate can cause cancer. The task to prepare the policy statement for this case appeared to be especially difficult, since keeping objectivity can be challenging when topics are hotly discussed. The group decided to present only the clear facts mentioned in the respective publication accompanied by information from other scientific journals. The most important part was to stay focused on the

specific request, which helped them to stay neutral. It was important for the group to understand and to know the exact objective of the requested policy advice as well as the preparation of the meeting to present their findings. This group managed to give a structured, generally understandable and at the same time fact-based presentation. Even though, the team members believed to have one of the most challenging tasks at the beginning of the project.

Structure of the written policy advice

After all the presentations, some basic components to achieve a good policy statement were summarized by all the participants. A brief self-introduction and a short summary of the request is a good start. This is important, as in reality, additional ministry officers from other departments who are not aware of the requested advice, might be also invited or might receive the written policy statement. In the summer school, a similar atmosphere has been simulated, as each group had been working only on their presentation and did not know exactly the details from the other projects. Additionally, colleagues of the Thünen Institute were invited to play the ministry officers. Those colleagues had not read the request and got lost in presentations without a clear introduction.

All participants and organizers pointed out that statements need to be concrete, short and precise. This was experienced as difficult since scientific results often require lots of background information which cannot be summarised in short form. Those groups who managed to leave aside too many background information and focused on the topic, rather than giving additional advice, were perceived as the most successful. Helpful is to avoid slides with a lot of text, it helped more to have graphs and illustrations.

When presenting the policy advice

An important lesson learned was also the way to approach policy makers. It is necessary to talk with the policy makers as colleagues. Even in the cases where the scientist might consider the policy request to be of minor importance or not well thought out. Policy advisors request support because they are not the scientific experts on the related field of science, but they are the ones who have the overview on the wider circumstances. This entails that scientists should behave professionally, know their public and avoid being arrogant. During the policy advisory exercise, it was observed that very small details, such as knowing the names of the ministry officers sitting at the table, are important factors to consider.

A specific challenge for few participants seemed to be not to start being defensive when policy makers asked further questions during the exercise. The scientist has to give objective policy advice, thus, explaining scientific findings, theories, he/she has to contribute to a broader knowledge for policy makers. Defending any personal point of view might affect the credibility of the scientist.

Participants mentioned as well that they have learned that is required to talk openly in some cases. This involves also saying that the scope of knowledge in the specific research field is still not that advanced to answer the question(s). In some cases, there is still some need for research on specific policy request or topic to reduce uncertainties. The scientist can only give advice based on the current state of knowledge. If those are simply too few or too scattered, this should be communicated. Same applies for uncertainties. If possible, the uncertainties should be quantified, such as in the Intergovernmental Panel for Climate Change IPCC summaries for policy makers⁶.

⁶ See also: https://www.ipcc.ch/site/assets/uploads/sites/2/2019/05/SR15_SPM_version_report_LR.pdf

Summary 20

7 Summary

In August 2019, a five-day-summer school on science-based policy advice was held at the Thünen Institute in Braunschweig. The summer school introduced several theories of science-based policy advice, practical examples for science-based policy advice, as well as an exercise on how to write advisory statements. Additionally, an excursion to the fields and stables of the Thünen Institute of Organic Agriculture in Trenthorst was planned. The summer school had also an active part for the participants with a practical exercise of an advisory presentation of science-based policy advice.

The Thünen Institute, as a Federal Research Institute under the BMEL mandate, is responsible for giving science-based policy advice to the BMEL, but also to other ministries, international bodies, regional governments, NGO's, political parties and farmers unions. The institute provides research and collects data for greenhouse gas accounting in forestry and rural areas, for fishery inventories, agricultural trade, etc., on behalf of the BMEL. Those data are the subject of international negotiations such as the UNFCCC on the EU fish catch quotas, and others.

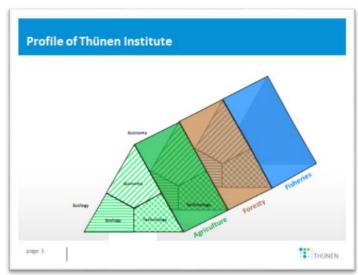
Policy advice by the Thünen Institute is, when the requests are interdisciplinary such as those on greenhouse gases or climate change, coordinated by the specialized Coordination Unit Climate and Soil or inKA. The Coordination Unit Climate and Soil is based at Thünen Institute, collects the advice predominantly at the Thünen Institute and mainly focuses on greenhouse gases, whereas inKa is based at the Agrometeorological Institute of the DWD, focusing more on adaptation and coordinates advice by several federal research institutes. The advice coordination is required since the ministries often request advice on short notice, within the running political processes. This is especially difficult when the requests are interdisciplinary.

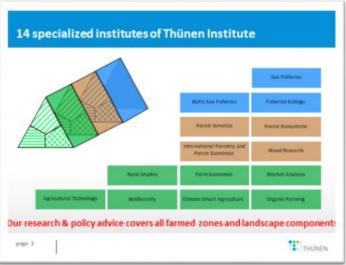
For timely, accurate and successful advice, the communication with the client requesting advice is indispensable. The language chosen and the format depend on the needs and the person sending the request. Thus, it is advisable to know the requesters or simply ask them about their specific needs. Moreover, the mutual trust between advisor and policy makers, same as for the policy makers to the advisor is important. Therefore, the independence of the research and science-based policy advice has to exist. Another point of discussion was the objectivity of advice, which is a central point of science-based policy advice. Even if every person has a position, science-based policy advice needs to be based on evident numbers and clean research practices, which leads into the maximum of objectivity. Further, the policy advisors should communicate uncertainties and different opinions, as far as they exist.

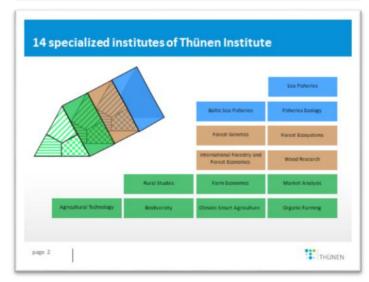
8 Annex 1: Presentations

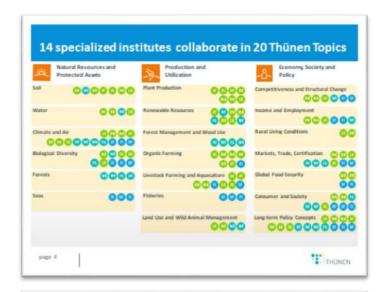
Introduction – Thünen Institute – Germany's major research institution for the rational use of natural resources (Aída González-Mellado)

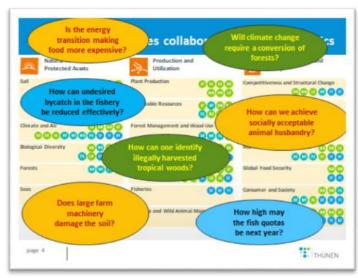








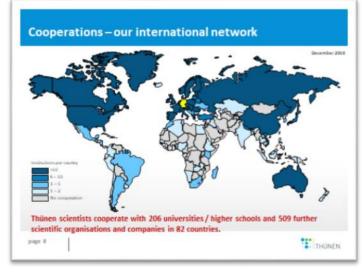




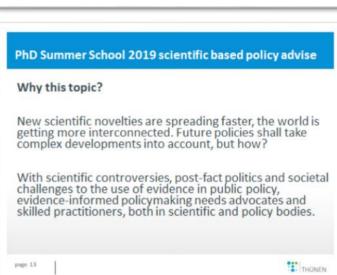


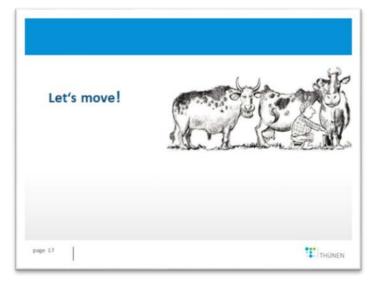










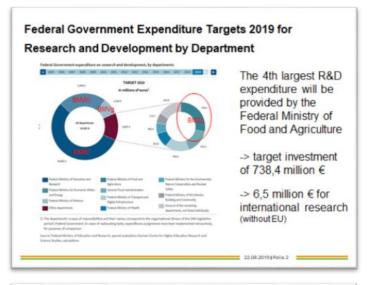


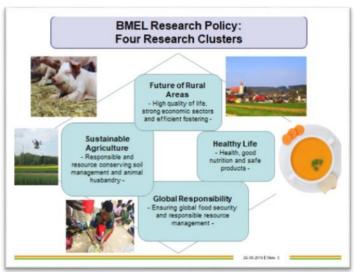


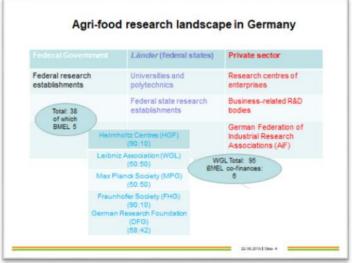
PhD Summer School 2019 scientific based policy advise Objectives Train future scientists on how to better integrate scientific evidence into policy-making; Scientists will learn how to better communicate and visualise their results. New insights on how 'the other side' operates; Enlarged network of likeminded professionals, working on agricultural issues

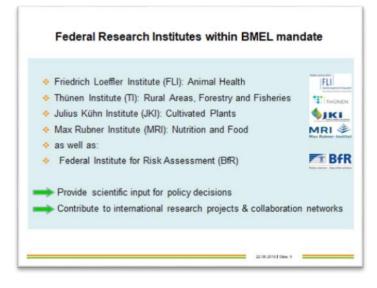
International Research Portfolio of the German Federal Ministry of Food and Agriculture (BMEL) (Maja Clausen)













German Agricultural Research Alliance Umbrella organisation of German Agri-food research organisations > 60 members The second of the secon

BMEL Mandate & Core Competence in Food, Nutrition and Agricultural Policy (Part 1)

International and EU:

- Expertise and experience in the spectrum of agriculture (incl. fisheries), rural development, food and nutrition
- Long-term collaboration with FAO and its Committee for World Food Security (CFS)
- Involvement in supranational formats, including G7/G20, UN, OECD

Key Milestones & Events:

- Global Forum for Food and Agriculture, GFFA (annually in January, Berlin): international conference & stakeholder forum (GFFA 2020: 16-18 January)
- ✓ High level agri-food activities within G20 context: e.g. during GER Presidency 2017: hosting of Meeting of Agricultural Chief Scientists (G20 MACS; Nov. 2017); participation in last MACS in April 2019 hosted by Japan
 ✓ Participation in various EU initiatives: 3 Joint Programming Initiatives, 18
- Participation in various EU initiatives: 3 Joint Programming Initiatives, 18 ERA-Nets, incl. ERA-Net Co-fund "LEAP-Agri" (EU-Africa Partnership on food and nutrition security and sustainable Agriculture)

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BMEL Mandate and Core Competence in Food, Nutrition and Agricultural Policy (Part 2)

Coordination mechanisms at national level:

- Strategy of the German Federal Government "Internationalization of Education, Science & Research":
 - High-level Round Table; first cycle = focus on Africa; BMEL lead role in WG on Agriculture, Nutrition & Food Production)
- Close dialogue with the German Agricultural Research alliance ("DAFA", a network of all relevant German agricultural research institutions)
- Various other multi-stakeholder formats & platforms (e.g. on specific topics or with respect to individual countries/regions)

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Multifaceted role of federal research: bridging science & policy



Conducting (mostly applied) research

- Expanding scientific knowledge for the benefit of the common good/general public
- Providing research education & training
- Contributing to & engaging in national, EU and international research collaboration/ knowledge exchange networks and initiatives (bi-& multilateral)





Statutory tasks (e.g. Plant Protection Act, Animal Disease Act)

Providing policy advice

 Developing scientific guidance for agri-food and consumer protection policies (current examples: animal welfare, climate change, food labelling, digitalization etc.) and in adhoc crisis situations

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BMEL International Research: Aims & Instruments

Aims:

- 1) Engagement in scientific exchange and progress
- 2) Creation of enduring international alliances
- 3) Contribution to capacity building

Funding Instruments:

- Bilateral research collaboration with selected partner countries.
 E.g. Joint projects with Japan; exchange of scientists with China and New Zealand
- PhD programme

Research partnershipstraining for PhD students from developing countries and emerging economies at German agri-food research facilities - PhD Programme Sub Sahara Africa: 3 years, approx. 0,8 Mio €, 8 PhD students

- PhD Programme Iran: 3 years, approx. 0,8
 - 3 years, approx. 0,8 Mio €, 8 PhD students
- Research Cooperation for Global Food Security and Nutrition
 practice-oriented research projects, conducted in cooperation
 between German agri-food research facilities and corresponding facilities
 in selected developing countries and emerging economies

Research Cooperation for Global Food Security and Nutrition

(main funding instrument)





- Since 2013: 20 international consortial projects approved
- Financial volume: approximately 20 Mio €
- Long-term partnerships
- Involvement of relevant partners for sustainability (e.g. SMEs, NGOs)
- Identifying local solutions using competence of Germany's agriculture and nutrition research
- Knowledge and experience sharing for capacity development
- Contributing to Sustainable Development Goals (SDG)

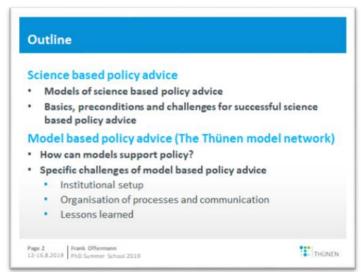
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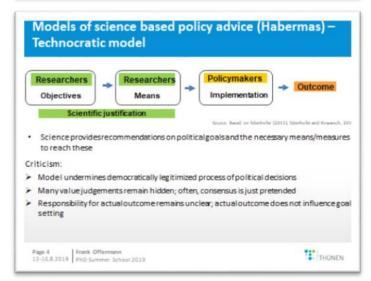
Some theory - and practical lessons from 25 years of model-based policy advice by the Thünen Model Network (Frank Offermann)

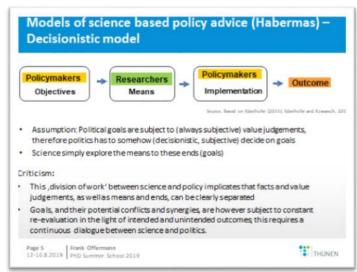


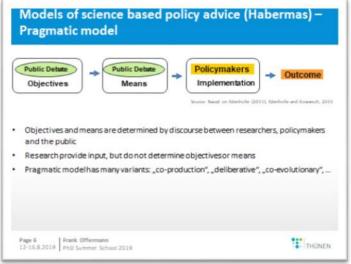


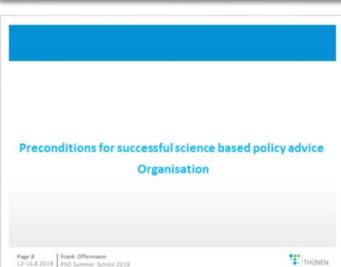




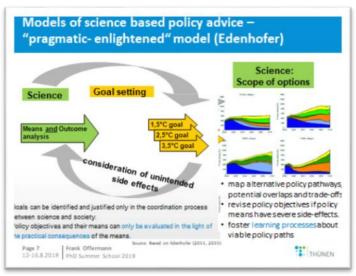










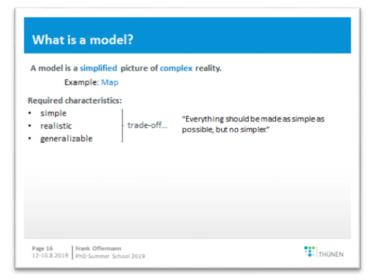






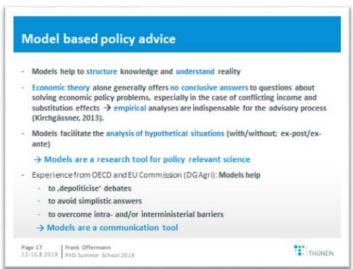




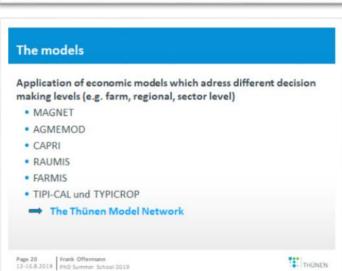


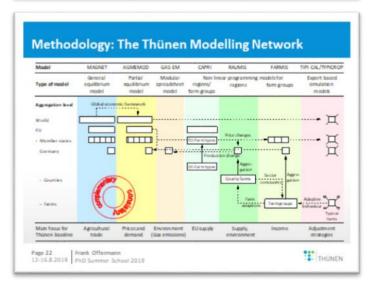
What makes agricultural economics research relevant for policy advice? The key elements for researchers include doing high-quality work communicating effectively with the right audiences, and paying attention to timeliness and windows of opportunity understanding the policy-making process Brink, 2012; Canadian Agricultural Economics Society



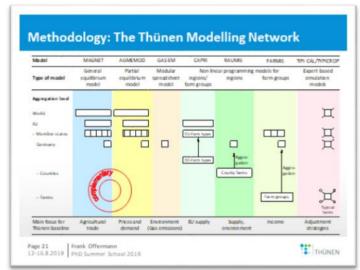


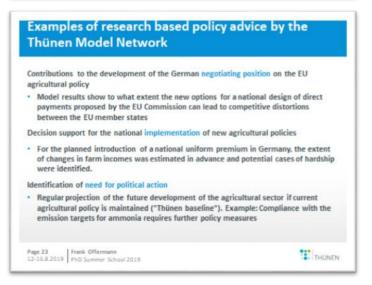








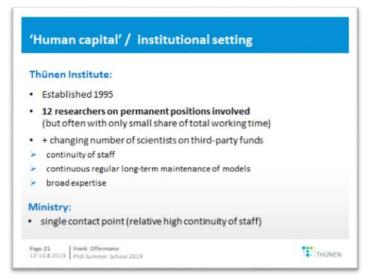




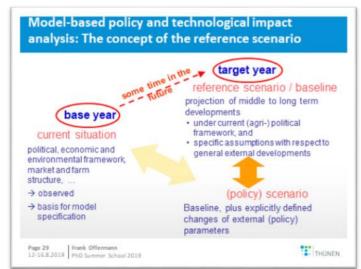








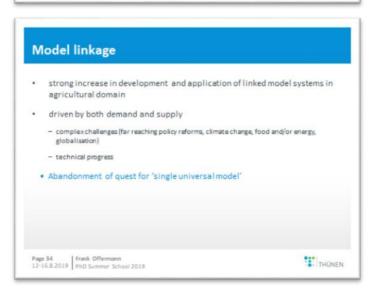




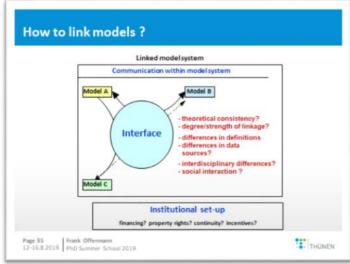


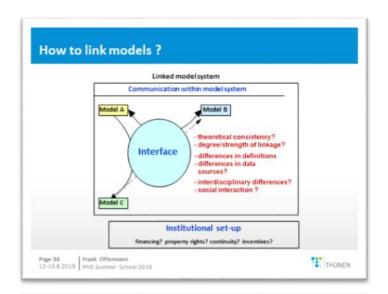


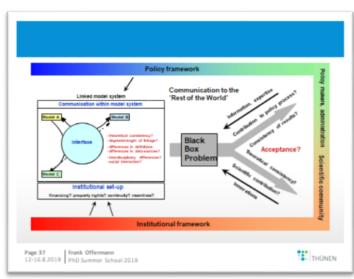




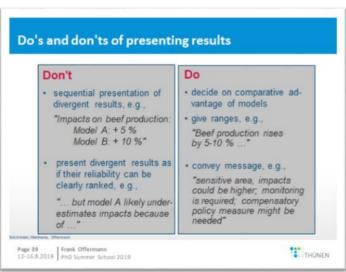








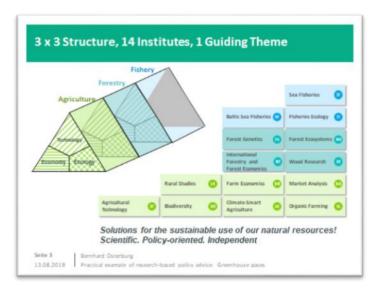


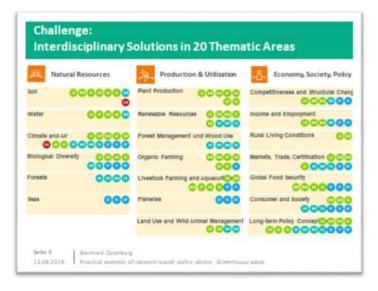


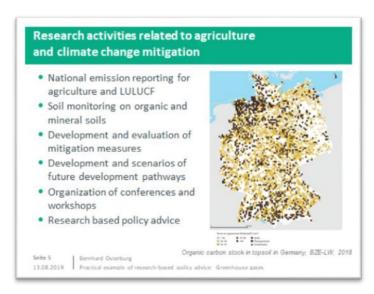
Practical example of research-based policy advice: Greenhouse gases (Bernhard Osterburg)













Activities of the coordination unit





- Regular exchange with the Ministry unit 521 (each 3 months)
- Participation in governmental meetings and dialogue processes with public institutions and NGOs
- Elaboration of emission projections, assessment and evaluation of mitigation options, evaluation of new instruments (C pricing)
- Presentations at [organisation of] conferences and workshops
- Networking + own research projects as basis for policy advice

Seite 7 Sernhard Osterburg

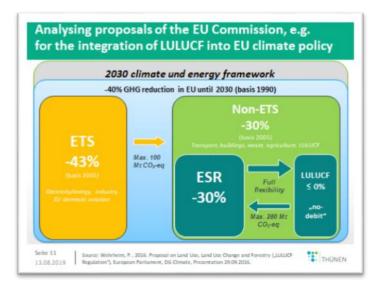
13.08.2019 Practical example of research-based policy advice: Greenhouse gases

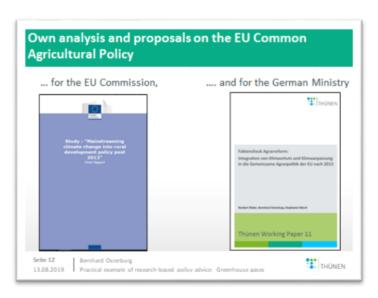


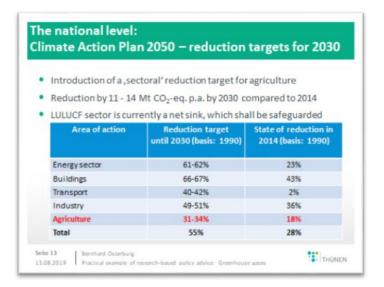


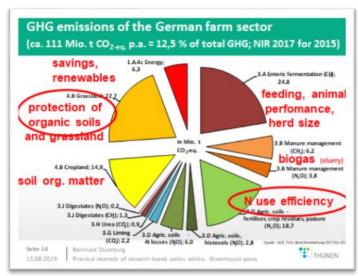


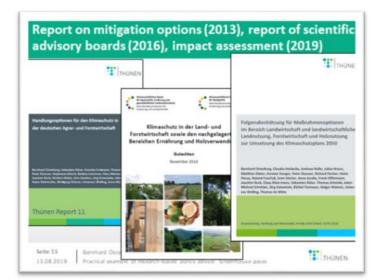






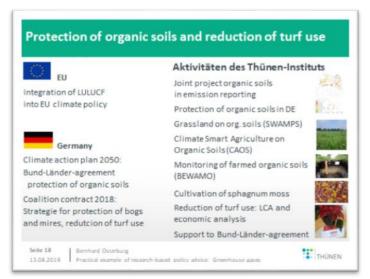


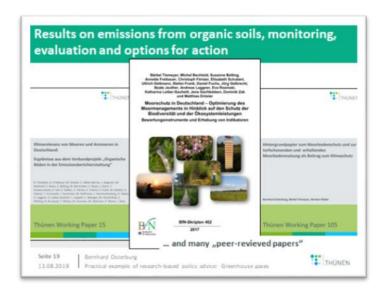






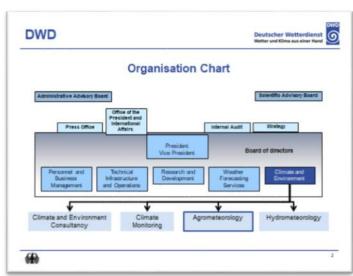




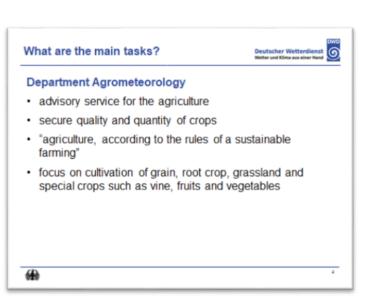


DWD, inKA Practical Example of research-based policy advice: The case of climate impacts (Cathleen Frühauf)



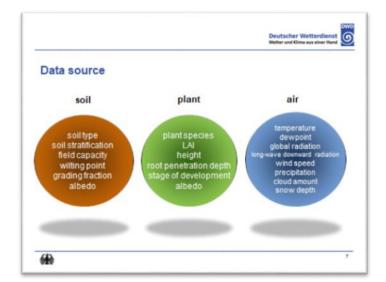


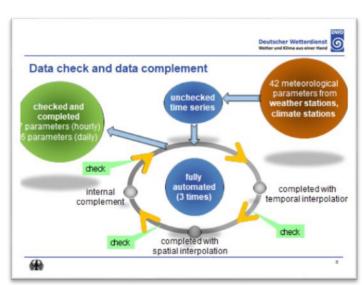


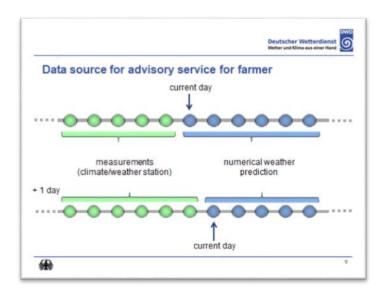


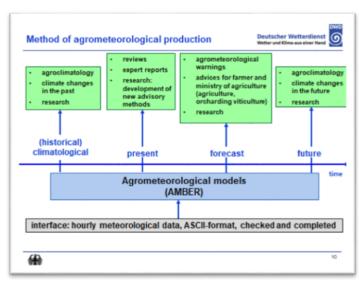


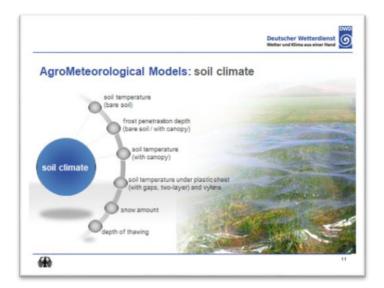








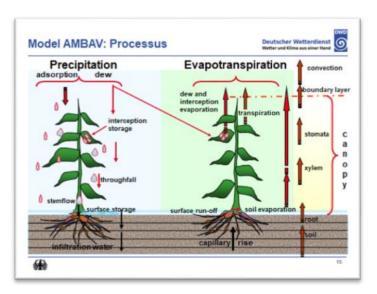


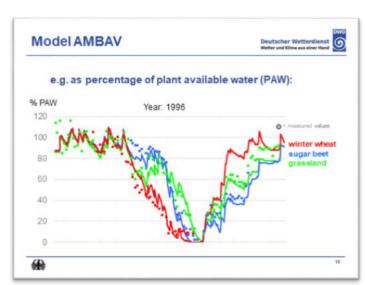


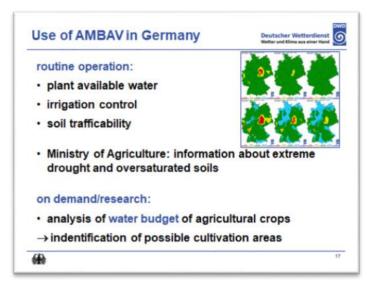


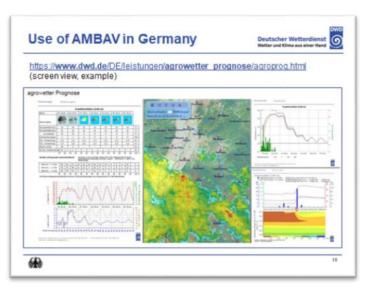


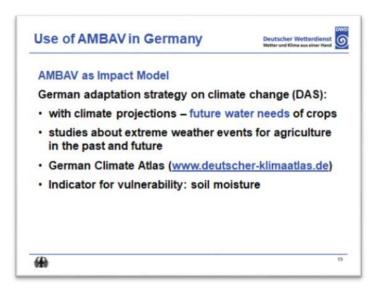


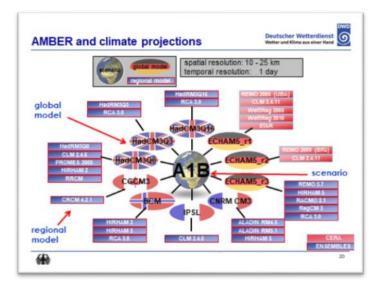


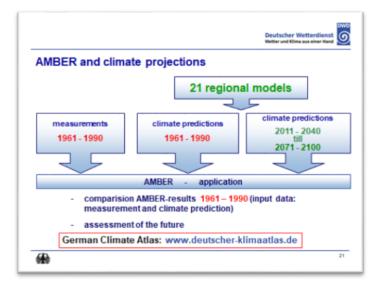




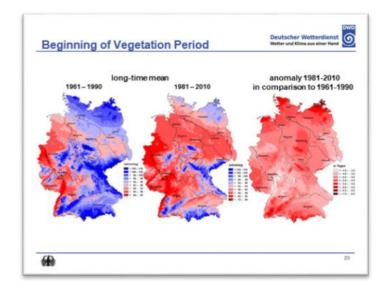


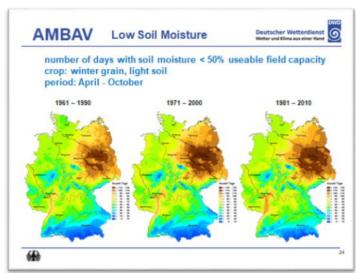


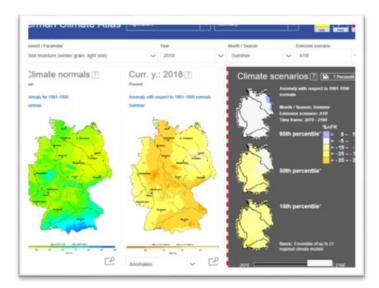


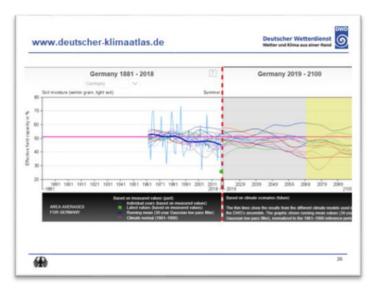


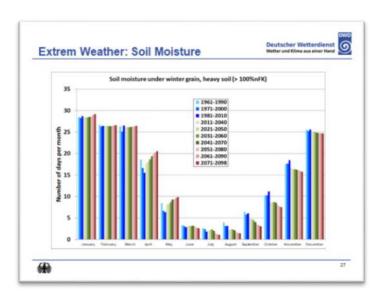


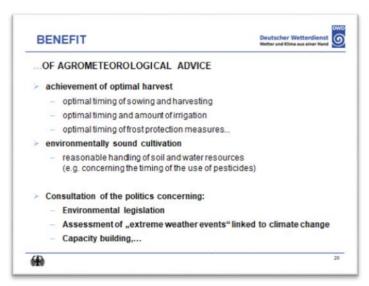




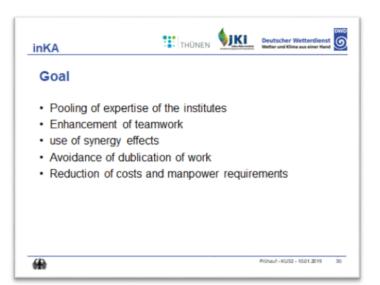




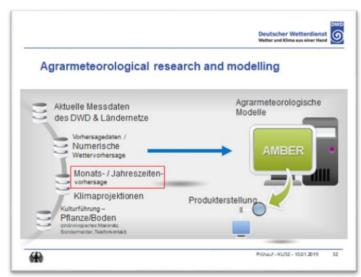


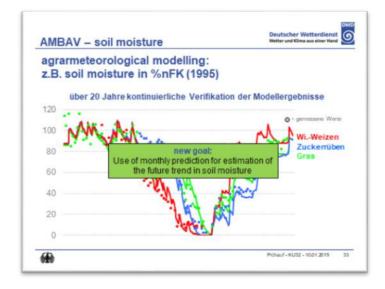


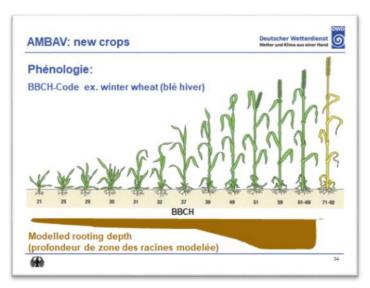


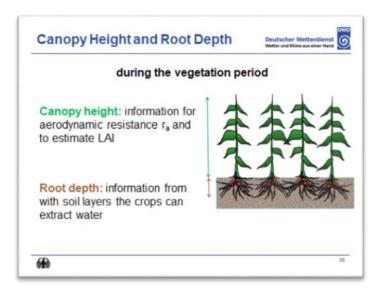


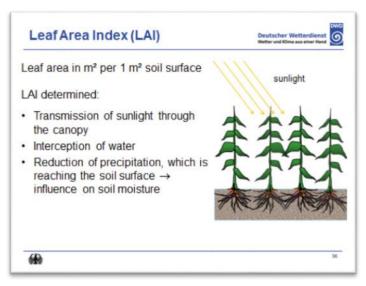


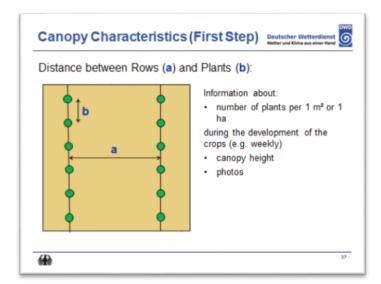


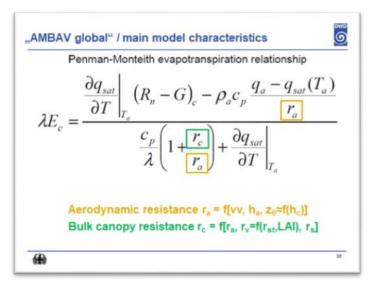


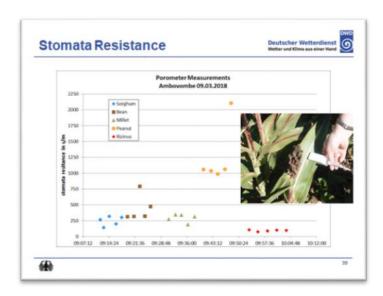


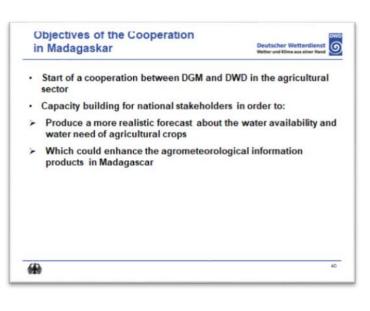












Key results of the Mission



There are technical and human capacities to run the model AMBAV

- · High motivation of the technical experts involved
- We are optimistic based an the first impression, that AMBAV can be adapted and be used in Madagascar
- · Constraints encountered:
 - · Data transmission and storage
 - · Phenological observations
- The agrometeorological products could benefit from the outputs of AMRAV

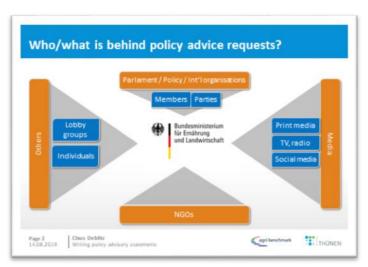


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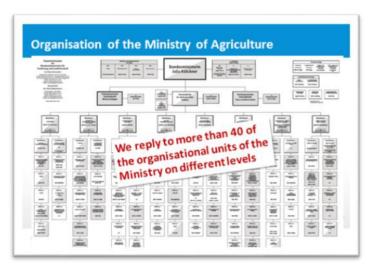


Writing Policy Advisory Statements – Examples (Claus Deblitz)



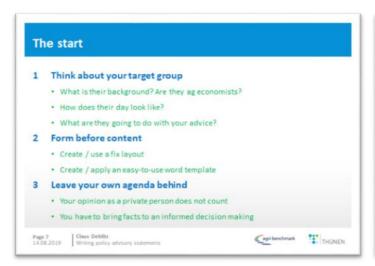






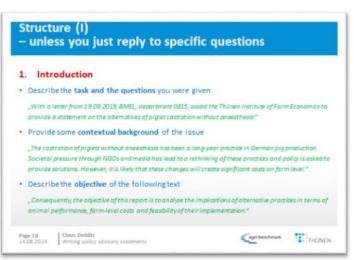


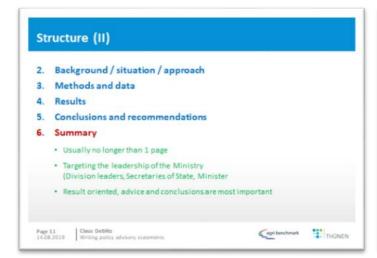


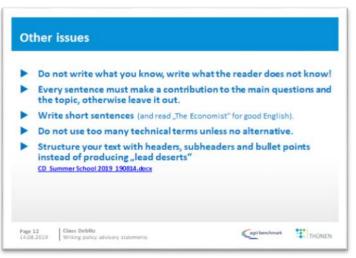


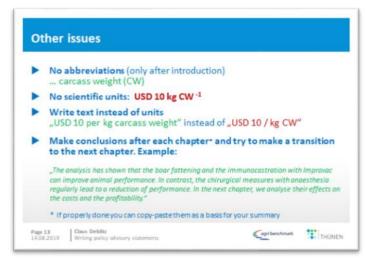














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